# State of West Virginia Consolidated Annual Action Plan

West Virginia Development Office West Virginia Housing Development Fund



Fiscal Year 2017

Draft Date: March 23, 2017

#### **Executive Summary**

#### AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

#### 1. Introduction

The State of West Virginia's 2017 Action Plan is part of the Five-Year Consolidated Plan covering 2015-2019. The Consolidated Plan and Annual Action Plan are required by the U.S. Department of Housing and Urban Development (HUD) as a prerequisite to receiving Community Development Block Grant (CDBG), HOME Investment Partnerships (HOME), Housing Trust Fund (HTF), Emergency Solutions Grant (HOPWA), and Housing Opportunities for Persons with AIDS (HOPWA) funding. The West Virginia Development Office (WVDO) and West Virginia Housing Development Fund (WVHDF) will administer the above referenced federal funds on behalf of the State. The CDBG, ESG and HOPWA programs are administered by the WVDO. The WVDO serves as the lead agency for the State's Consolidated and Annual Action Plan. The WVHDF administers HOME and HTF funded programs. These State agencies have prepared the annual Action Plan for program year 2017, beginning July 1, 2017 through June 30, 2018.

As guided by 24 CFR Part 91, the annual Action Plan contains all required sections, priorities, and general strategies to allow for the implementation of the programs contained in this plan. It establishes goals for meeting the priority needs over the next program year that is also reflective of past performance. Additional documents related to the Annual Action Plan are submitted under separate cover as required. These documents include the Update to the Analysis of Fair Housing Impediments and related training agendas, meeting sign-in sheets, meeting advertisements and notices, comments, and responses.

#### 2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

The State of West Virginia will continue to follow previously implemented performance measurements prescribed by HUD. All activities funded will address one of these three primary objectives which will provide an outcome of availability/accessibility, affordability and/or sustainability:

- 1. Provide decent affordable housing
- 2. Create economic opportunities
- 3. Create suitable living environments

Similarly, all funded activities will achieve one of the following:

- 1. Increase the supply of affordable rental housing: HOME Program 40 units; and HTF Program 50 units
- 2. Support homeownership opportunities for low to moderate income first-time homebuyers: HOME Program 18 units
- 3. Increase affordable, accessible housing opportunities for special needs populations: HOPWA and ESG Program 160 individuals
- 4. Support local efforts to assure that households in a housing crisis are able to obtain and/or maintain housing stability: HOPWA and ESG Program 1500 individuals
- 5. Support job creation or retention efforts: CDBG Program 0 jobs
- 6. Support local community development efforts to assist low- to moderate-income citizens to achieve an improved quality of life by supporting locally developed strategies to protect, maintain, and expand access to facilities, and services and to revitalize deteriorating downtown and residential neighborhood areas: CDBG Program 0 facilities
- 7. Support local government efforts to provide affordable infrastructure systems to strengthen the foundations for economic growth and alleviate conditions that affect environmental quality, public health, or welfare: CDBG Program 3000 households

#### 3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

- 1. Increase the supply of affordable rental housing:
  - HOME CHDO: Construction of 19 single-family housing units and 11 rental units.
  - HOME Rental: 65 rental units.
  - HOME CHDO Operating Assistance Grants: 12 HOME CHDOs.
- 2. Supporting homeownership opportunities for low to moderate income first-time homebuyers:
  - New HOME Program: Construction of 3 new units and acquisition of 24 existing units.
- 3. Increase affordable, accessible housing opportunities for special needs populations:

#### **HOPWA and ESG Programs:**

• No data reported in in the 2015 ESG CAPER specific to this question. Overall, 7,699 people were assisted.

- Total HOPWA housing subsidy assistance 269 households.
- 4. Enhance the quality of housing for low to moderate income homeowners:
  - **HOME Program:** No data reported in 2016-17 CAPER specific to this question
- 5. <u>Support local efforts to assure that households in a housing crisis are able to obtain and/or maintain</u> housing stability:
  - HOPWA and ESG Program: No data specific to this question reported in the 2014-2015 CAPER.
- 6. Support job creation or retention efforts:
  - CDBG Program: No projects were awarded in 2016 based on job creation or retention efforts.
- 7. Support local community development efforts to assist low- to moderate-income citizens to achieve an improved quality of life by supporting locally developed strategies to protect, maintain, and expand access to facilities, and services and to revitalize deteriorating downtown and residential neighborhood areas:

#### **CDBG Program:**

- Each infrastructure project that received CDBG funding will assist low-to moderate-income citizens in achieving an improved quality of life through the development of clean, reliable water systems and wastewater systems.
- These projects have either improved the current infrastructure or extended services to previously unserved areas, and this continues to be a critical need in many areas of West Virginia.
- 8. <u>Support local government efforts to provide affordable infrastructure systems to strengthen the foundations for economic growth and alleviate conditions that affect environmental quality, public health, or welfare:</u>
  - CDBG Program: Invested \$12,044,740 in 12 public infrastructure projects served approximately 6,500 (low-to-moderate income) persons.
  - Evaluation of past performance is not applicable for HTF.

#### Additional text for Evaluation of past performance

In addition to the above outcomes, the CDBG program implemented the following with plans to continue to build upon such activities:

• <u>CDBG Implementation Meetings:</u> Mandatory implementation meetings were conducted with each new grantee, in which WVDO staff reviewed the goals and objectives of the CDBG

program, and specific requirements concerning environmental review, labor compliance, Section 3, Fair Housing, procurement, and other rules and regulations.

- <u>Fair Housing:</u> The WVDO and the WVHDF conducted an interim update to the Analysis of Impediments to Fair Housing in 2014.
- <u>Section 3:</u> The WVDO and the WVHDF have focused on Section 3 training in 2016 and 2016, and will continue this effort into 2017.
- <u>Environmental Review:</u> The WVDO continues to implement procedures to ensure that all projects fully comply with the environmental review requirements under 24 CFR Part 58.

#### 4. Summary of Citizen Participation Process and consultation process

Summary from citizen participation section of plan.

In developing the annual Action Plan, the WVDO and WVHDF followed the State's Citizen Participation Plan and consulted with a broad range of local, regional and state organizations, including local units of government, continuums of cares (CoC's) and other interested parties through outreach efforts. This draft plan will be published on the West Virginia Department of Commerce's website and will be widely distributed via email and in hard copies as outlined in the plan upon request. The State encourages all citizens to participate in the planning process. Accommodations are made for non-English speaking persons and persons with mobility, visual, or hearing impairments as needed.

Three public hearings have been publicized at least 10 days in advance in all major newspapers across the state and by postings, email, and online. The first hearing will be on April 10, 2017 to obtain citizens' views about housing, homelessness, public facilities and services and non-housing community development needs in the state as directed by the approved citizen participation plan. The public is invited to submit written comments to the plan with the conclusion of the comment period on May 4, 2017.

#### 5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

The State received a variety of comments regarding the various programs during the public hearings as well as submitted during the comment period. Refer to Citizen Participation Chart for an overview of all comments, including the verbal comments and written comments submitted by citizens during the public meeting process.

This section will be updated with a summary of public comments upon conclusion of the public hearings and public comment period.

Summary of public comments regarding Substantial Amendment Number 2

Annual Action Plan 2017 The WVHDF received a variety of comments regarding the Substantial Amendment Number 2 during the public hearings as well as submitted during the comment period. The interaction and discussion at the public hearings included the following topics: The reduction to zero percent for the FY15- FY16 CHDO allocations and the process by which flood victims will apply for funding. Written comments concerned a variety of topics, including requests to explain: Amount of HOME funds available to commit to projects after funding flood projects. Refer to Citizen Participation Chart for an overview of all comments, including the verbal comments and written comments submitted by citizens during the public meeting process.

#### 6. Summary of comments or views not accepted and the reasons for not accepting them

All comments were considered in the development of the plan. Comments or views were gathered through direct participation the public hearing as well as written comments provided via comment form.

#### 7. Summary

WVDO and WVHDF will administer the previously referenced federal programs on behalf of the State of West Virginia, with the WVDO acting as the lead agency for the State's Consolidated and Annual Action Plan.

All activities funded will address one of the three primary objectives of providing decent affordable housing, creating economic opportunities, and/or creating suitable living environments, which will provide an outcome of availability/accessibility, affordability, and/or sustainability.

In developing the annual Action Plan, the WVDO and WVHDF followed the State's Citizen Participation Plan and consulted with a broad range of local, regional and state organizations, including local units of government, continuums of cares (CoCs) and other interested parties through outreach efforts. The draft plan was available on the West Virginia Department of Commerce's website, circulated via email, and three public hearings are scheduled in different regions of the State to encourage public participation. Written comments are received during this process and all consultations are considered during the development of the Annual Action Plan.

#### PR-05 Lead & Responsible Agencies - 91.300(b)

#### 1. Agency/entity responsible for preparing/administering the Consolidated Plan

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator	WEST VIRGINIA	West Virginia Development Office
HOPWA Administrator	WEST VIRGINIA	West Virginia Development Office
HOME Administrator	WEST VIRGINIA	West Virginia Housing Development
		Fund
ESG Administrator	WEST VIRGINIA	West Virginia Development Office

Table 1 - Responsible Agencies

#### Narrative

The HOME Investment Partnerships and Housing Trust Fund will be administered by the WVHDF.

#### **Consolidated Plan Public Contact Information**

Two separate agencies -- the West Virginia Development Office and the West Virginia Housing Development Fund -- administer the five key programs included in the HUD Consolidated and Annual Action Plan. Each agency organized and implemented planning activities to include key contacts in the development of the plan. The West Virginia Department of Commerce, West Virginia Development Office is the lead agency and administers the CDBG, ESG and HOPWA programs as detailed in the Consolidated Plan. The HOME Investment Partnerships and Housing Trust Fund will be administered by the West Virginia Housing Development Fund.

#### AP-10 Consultation - 91.110, 91.300(b); 91.315(l)

#### 1. Introduction

The State of West Virginia works annually with a variety of individuals and organizations to identify gaps in services and identify solutions to such gaps. To supplement this ongoing stakeholder engagement, the State conducted three public hearings and made the draft 2017 annual Action Plan available for comment as guided by the Citizen Participation Plan. The draft plan was also posted to the West Virginia Development Office website for comment.

As required by the Citizen Participation Plan, the partner agencies (WVDO and WVHDF) distributed information about the planning process and sought to engage involvement from a wide constituency, including participation from low and moderate income persons, organizations that serve vulnerable segments of the population, related constituent groups, individuals living in slum and blighted areas, and in areas where CDBG, HOME, HTF, ESG and HOPWA funds are used. In addition, the State provided a copy of the draft plan to the 11 Regional Planning and Development Councils. The Regional Councils represent the cities and counties within a specific geographic area, and encourage a regional approach to community and economic development initiatives. Realizing that many issues transcend city and county boundaries, the Regional Councils are comprised of representatives from each unit of local government. Plans continued to be distributed throughout the state through the four continuums of care that reach nonprofit homeless service providers.

## Provide a concise summary of the state's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies

In the last several years, affordable housing providers and representatives of health, mental health, housing and public service agencies have substantially strengthened their networking and coordination activities. The State has actively encouraged and participated in these efforts and will continue to do so. The WVDO in consultation with the 4 CoCs in the state act as a conduit for leading the process of identifying barriers and strategies for addressing the needs of those experiencing homelessness and at risk of becoming homeless. Additional work through the West Virginia Interagency Council on Homelessness (WVICH) provides for substantial information through working committees targeting specific sub-populations experiencing homelessness. The WVICH population focused subcommittees consist of chronic homelessness, Veterans, families, children and youth, aging and special populations.

The State of West Virginia works with the following agencies to enhance coordination:

- Social service agencies: the State provides funds to improve services to low and moderate income persons
- Housing providers: the State provides funds improve the quality of emergency shelters

 Private industry, business and developers: to streamline efforts in efficiently and effectively utilize all available resources

Each year as part of the homeless programs application process, local agencies and organizations are invited to submit proposals for funding for eligible activities. These groups participate in the planning process by attending public hearings, informational meetings and completing reports as necessary.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness

The State of West Virginia supports all 4 CoCs: (Northern Panhandle CoC (NPC), Balance of State CoC (BOS), Kanawha Valley Collective CoC (KVC) and Cabell-Huntington Wayne CoC (CHW)) in efforts to address the needs of the homeless in the community. WVDO requires that all recipients of ESG funds participate in the annual Point in Time and Shelter count. All recipients of funding are required to be active members in the CoC which covers the providers service area and to participate in that CoCs coordinated assessment process. Coordination is also accomplished through West Virginias participation in two national initiatives committed to ending chronic homelessness and Veterans homelessness: Mayors Challenge and Zero 2016.

In 2013, the Governor of West Virginia, issued an Executive Order to revitalize the WVICH. The Council is charged with the development and implementation of a plan to prevent and end homelessness in the State. The WVICH adopted the national strategies and worked diligently through a variety of working committees previously mentioned targeting specific sub-populations to address the needs of persons experiencing homelessness, including chronically homeless individuals and families, families with children, veterans, and unaccompanied youth and persons at risk of homelessness.

The State of West Virginia has worked to restructure its homeless assistance funding to better align with the State and Federal goals to reduce the number of individuals and families experiencing homelessness, shorten the length of time persons are homeless, and to reduce the number of people returning to homelessness.

Describe consultation with the Continuum(s) of Care that serves the State in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

The WVDO coordinates with partners in the 4 CoCs and external stakeholders to ensure that the ESG program is part of an integrated, statewide strategy to ending homelessness and improving housing and stability outcomes for families and individuals.

Allocation of ESG funds: Funding availability is announced by the WVDO annually. Applications are emailed to past ESG funding recipients and all CoC leads for information distribution. Applications are also available through the WVDO website for any new applicants wishing to apply. Applications are reviewed based on application of eligible activities and ability to meet performance and compliance objectives. During the review process, all four CoCs are consulted to ensure that applicants are active members of the CoC, that they participate in the Point in Time count and that the policies and practices of the applicants reflect their ability to meet the needs of the population to be served as defined by the CoC. Given the relationship with 2 of the 4 CoC's in the State as direct recipients of ESG funding, it is challenging to balance the input of the CoC's. On-going communication and coordination with the CoC's and the national trend have aided the State to determine the percentage of funds that go into each ESG funded activity. Additionally, review of needs across the state voiced by CoC's compared with data drive these determinations. It is the goal of the State to continue coordination with CoC's through attendance at meetings to continue to understand trends and community needs and adjust the program accordingly.

<u>Policies and procedures for HMIS:</u> The 4 CoCs in the State of West Virginia identify an HMIS lead which serves on a statewide HMIS steering committee. This steering committee works to develop statewide policies and procedures. WVDO is a member of the statewide HMIS steering committee.

## 2. Agencies, groups, organizations and others who participated in the process and consultations

Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	Region I Planning and Development Council
	Agency/Group/Organization Type	Other government - County
		Other government - Local
		Regional organization
		Planning organization
		Business Leaders
	What section of the Plan was addressed by Consultation?	Economic Development

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	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The WVDO works closely with the State's 11 Regional Planning Development Councils in the administration of the CDBG program. Consultations throughout the year included targeted training events, administrative meetings, phone conferences, and frequent communication with project teams, which include units of local government. This cooperative relationship is ongoing and collaborative, resulting in constant feedback for effective program design and administration.
2	Agency/Group/Organization	Region II Planning and Development Council
	Agency/Group/Organization Type	Other government - County Other government - Local Regional organization Planning organization Business Leaders
	What section of the Plan was addressed by Consultation?	Economic Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The WVDO works closely with the State's 11 Regional Planning Development Councils in the administration of the CDBG program. Consultations throughout the year included targeted training events, administrative meetings, phone conferences, and frequent communication with project teams, which include units of local government. This cooperative relationship is ongoing and collaborative, resulting in constant feedback for effective program design and administration.
3	Agency/Group/Organization	Region III Planning and Development Council
	Agency/Group/Organization Type	Other government - County Other government - Local Regional organization Planning organization Business Leaders
	What section of the Plan was addressed by Consultation?	Economic Development

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	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The WVDO works closely with the State's 11 Regional Planning Development Councils in the administration of the CDBG program. Consultations throughout the year included targeted training events, administrative meetings, phone conferences, and frequent communication with project teams, which include units of local government. This cooperative relationship is ongoing and collaborative, resulting in constant feedback for effective program design and administration.
4	Agency/Group/Organization	Region IV Planning and Development Council
	Agency/Group/Organization Type	Other government - County Other government - Local Regional organization Planning organization Business Leaders
	What section of the Plan was addressed by Consultation?	Economic Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The WVDO works closely with the State's 11 Regional Planning Development Councils in the administration of the CDBG program. Consultations throughout the year included targeted training events, administrative meetings, phone conferences, and frequent communication with project teams, which include units of local government. This cooperative relationship is ongoing and collaborative, resulting in constant feedback for effective program design and administration.
5	Agency/Group/Organization	Region V Planning and Development Council
	Agency/Group/Organization Type	Other government - County Other government - Local Regional organization Planning organization Business Leaders
	What section of the Plan was addressed by Consultation?	Economic Development

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	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The WVDO works closely with the State's 11 Regional Planning Development Councils in the administration of the CDBG program. Consultations throughout the year included targeted training events, administrative meetings, phone conferences, and frequent communication with project teams, which include units of local government. This cooperative relationship is ongoing and collaborative, resulting in constant feedback for effective program design and administration.
6	Agency/Group/Organization	Region VI Planning and Development Council
	Agency/Group/Organization Type	Other government - County Other government - Local Regional organization Planning organization Business Leaders
	What section of the Plan was addressed by Consultation?	Economic Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The WVDO works closely with the State's 11 Regional Planning Development Councils in the administration of the CDBG program. Consultations throughout the year included targeted training events, administrative meetings, phone conferences, and frequent communication with project teams, which include units of local government. This cooperative relationship is ongoing and collaborative, resulting in constant feedback for effective program design and administration.
7	Agency/Group/Organization	Region VII Planning and Development Council
	Agency/Group/Organization Type	Other government - County Other government - Local Regional organization Planning organization Business Leaders
	What section of the Plan was addressed by Consultation?	Economic Development

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	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The WVDO works closely with the State's 11 Regional Planning Development Councils in the administration of the CDBG program. Consultations throughout the year included targeted training events, administrative meetings, phone conferences, and frequent communication with project teams, which include units of local government. This cooperative relationship is ongoing and collaborative, resulting in constant feedback for effective program design and administration.
8	Agency/Group/Organization	Region VIII Planning and Development Council
	Agency/Group/Organization Type	Other government - County Other government - Local Regional organization Planning organization Business Leaders
	What section of the Plan was addressed by Consultation?	Economic Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The WVDO works closely with the State's 11 Regional Planning Development Councils in the administration of the CDBG program. Consultations throughout the year included targeted training events, administrative meetings, phone conferences, and frequent communication with project teams, which include units of local government. This cooperative relationship is ongoing and collaborative, resulting in constant feedback for effective program design and administration.
9	Agency/Group/Organization	Region IX Planning and Development Council
	Agency/Group/Organization Type	Other government - County Other government - Local Regional organization Planning organization Business Leaders
	What section of the Plan was addressed by Consultation?	Economic Development

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	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The WVDO works closely with the State's 11 Regional Planning Development Councils in the administration of the CDBG program. Consultations throughout the year included targeted training events, administrative meetings, phone conferences, and frequent communication with project teams, which include units of local government. This cooperative relationship is ongoing and collaborative, resulting in constant feedback for effective program design and administration.
10	Agency/Group/Organization	Region X Planning and Development Council
	Agency/Group/Organization Type	Other government - County Other government - Local Regional organization Planning organization Business Leaders
	What section of the Plan was addressed by Consultation?	Economic Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The WVDO works closely with the State's 11 Regional Planning Development Councils in the administration of the CDBG program. Consultations throughout the year included targeted training events, administrative meetings, phone conferences, and frequent communication with project teams, which include units of local government. This cooperative relationship is ongoing and collaborative, resulting in constant feedback for effective program design and administration.
11	Agency/Group/Organization	Region XI Planning and Development Council
	Agency/Group/Organization Type	Other government - County Other government - Local Regional organization Planning organization Business Leaders
	What section of the Plan was addressed by Consultation?	Economic Development

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	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The WVDO works closely with the State's 11 Regional Planning Development Councils in the administration of the CDBG program. Consultations throughout the year included targeted training events, administrative meetings, phone conferences, and frequent communication with project teams, which include units of local government. This cooperative relationship is ongoing and collaborative, resulting in constant feedback for effective program design and administration.
12	Agency/Group/Organization	RELIGIOUS COALITION FOR COMMUNITY RENEWAL
	Agency/Group/Organization Type	Housing Services - Housing Services-homeless
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Continuous and ongoing consultation with HOME Program participants strengthens the outreach of the WVHDF HOME Department.
13	Agency/Group/Organization	CENTRAL APPALACHIA EMPOWERMENT ZONE OF WEST VIRGINIA CORPORATION
	Agency/Group/Organization Type	Housing Services - Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Continuous and ongoing consultation with HOME Program participants strengthens the outreach of the WVHDF HOME Department.

14	Agency/Group/Organization	CHANGE, INC.
	Agency/Group/Organization Type	Housing
		Services - Housing
		Services-Victims of Domestic Violence
		Services-homeless
	What section of the Plan was addressed	Housing Need Assessment
	by Consultation?	Homelessness Strategy
	Briefly describe how the	Continuous and ongoing consultation with HOME
	Agency/Group/Organization was	Program participants strengthens the outreach of
	consulted. What are the anticipated	the WVHDF HOME Department.
	outcomes of the consultation or areas for	
	improved coordination?	
15	Agency/Group/Organization	NORTH CENTRAL WV COMMUNITY ACTION
	Agency/Group/Organization Type	Housing
		Services - Housing
		Services-homeless
	What section of the Plan was addressed	Housing Need Assessment
	by Consultation?	Homelessness Strategy
	Briefly describe how the	Continuous and ongoing consultation with HOME
	Agency/Group/Organization was	Program participants strengthens the outreach of
	consulted. What are the anticipated	the WVHDF HOME Department.
	outcomes of the consultation or areas for	·
	improved coordination?	
16	Agency/Group/Organization	Mountain Opportunities Corporation
	Agency/Group/Organization Type	Housing
		Services - Housing
	What section of the Plan was addressed	Housing Need Assessment
	by Consultation?	
	Briefly describe how the	Continuous and ongoing consultation with HOME
	Agency/Group/Organization was	Program participants strengthens the outreach of
	consulted. What are the anticipated	the WVHDF HOME Department.
	outcomes of the consultation or areas for	·
	improved coordination?	
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17	Agency/Group/Organization	Community Action of South Eastern WV (CASE)
	Agency/Group/Organization Type	Housing
		Services - Housing
		Services-homeless
	What section of the Plan was addressed	Housing Need Assessment
	by Consultation?	Public Housing Needs
		Homeless Needs - Chronically homeless
	Briefly describe how the	Continuous and ongoing consultation with HOME
	Agency/Group/Organization was	Program participants strengthens the outreach of
	consulted. What are the anticipated	the WVHDF HOME Department.
	outcomes of the consultation or areas for	·
	improved coordination?	
18	Agency/Group/Organization	ALMOST HEAVEN HABITAT FOR HUMANITY, INC.
	Agency/Group/Organization Type	Housing
		Services - Housing
	What section of the Plan was addressed	Housing Need Assessment
	by Consultation?	Habitat for Humanity
	Briefly describe how the	Continuous and ongoing consultation with HOME
	Agency/Group/Organization was	Program participants strengthens the outreach of
	consulted. What are the anticipated	the WVHDF HOME Department.
	outcomes of the consultation or areas for	the William Home Department.
	improved coordination?	
19	Agency/Group/Organization	COALFIELD DEVELOPMENT CORPORATION
	Agency/Group/Organization Type	Housing
	0 11	Services - Housing
		Services-Employment
	What are time of the Diameter addressed	
	What section of the Plan was addressed	Housing Need Assessment
	by Consultation?	Economic Development
	Briefly describe how the	Continuous and ongoing consultation with HOME
	Agency/Group/Organization was	Program participants strengthens the outreach of
	consulted. What are the anticipated	the WVHDF HOME Department.
	outcomes of the consultation or areas for	
	improved coordination?	
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20	Agency/Group/Organization	COMMUNITY RESOURCES, INC.
	Agency/Group/Organization Type	Housing Services - Housing Mortgage Loan Originator for the New HOME Program; Community Action Agency
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Continuous and ongoing consultation with HOME Program participants strengthens the outreach of the WVHDF HOME Department.
21	Agency/Group/Organization	FAIRMONT COMMUNITY DEVELOPMENT PARTNERSHIP
	Agency/Group/Organization Type	Housing Services - Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Continuous and ongoing consultation with HOME Program participants strengthens the outreach of the WVHDF HOME Department.
22	Agency/Group/Organization	KANAWHA INSTITUTE FOR SOCIAL RESEARCH & ACTION
	Agency/Group/Organization Type	Housing Services - Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Continuous and ongoing consultation with HOME Program participants strengthens the outreach of the WVHDF HOME Department.

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23	Agency/Group/Organization	MOUNTAIN CAP OF WEST VIRGINIA, INC.
	Agency/Group/Organization Type	Housing
		Services - Housing
		Community Action Agency
	What section of the Plan was addressed	Housing Need Assessment
	by Consultation?	Anti-poverty Strategy
	Briefly describe how the	Continuous and ongoing consultation with HOME
	Agency/Group/Organization was	Program participants strengthens the outreach of
	consulted. What are the anticipated	the WVHDF HOME Department.
	outcomes of the consultation or areas for	
	improved coordination?	
24	Agency/Group/Organization	MOUNTAINEER DEVELOPMENT CORPORATION
	Agency/Group/Organization Type	Housing
		Services - Housing
	What section of the Plan was addressed	Housing Need Assessment
	by Consultation?	The same of the sa
	Briefly describe how the	Continuous and ongoing consultation with HOME
	Agency/Group/Organization was	Program participants strengthens the outreach of
	consulted. What are the anticipated	the WVHDF HOME Department.
	outcomes of the consultation or areas for	
	improved coordination?	
25	Agency/Group/Organization	RANDOLPH COUNTY AFFORDABLE HOUSING
	Agency/Group/Organization Type	Housing
		Services - Housing
	What section of the Plan was addressed	Housing Need Assessment
	by Consultation?	Public Housing Needs
	Briefly describe how the	Continuous and ongoing consultation with HOME
	Agency/Group/Organization was	Program participants strengthens the outreach of
	consulted. What are the anticipated	the WVHDF HOME Department.
	outcomes of the consultation or areas for	the www.nbr noivie bepartifient.
	improved coordination?	
26	Agency/Group/Organization	SOUTHEASTERN APPALACHIAN RURAL ALLIANCE,
	3 <i>11</i>	INC.
	Agency/Group/Organization Type	Housing
	7.50.017 G. Gapt G. Ballization 1 1 1 1 1	Services - Housing
		Jerrices Housing

	What section of the Plan was addressed	Housing Need Assessment				
	by Consultation?	Public Housing Needs				
	Briefly describe how the	Continuous and ongoing consultation with HOME				
	Agency/Group/Organization was	Program participants strengthens the outreach of				
	consulted. What are the anticipated	the WVHDF HOME Department.				
	outcomes of the consultation or areas for					
	improved coordination?					
27	Agency/Group/Organization	SO. APPALACHIAN LABOR SCHOOL				
	Agency/Group/Organization Type	Housing				
	rigency, eventy evaluation type	Services - Housing				
		Services-Education				
	What section of the Plan was addressed	Housing Need Assessment				
	by Consultation?					
	Briefly describe how the	Continuous and ongoing consultation with HOME				
	Agency/Group/Organization was	Program participants strengthens the outreach of				
	consulted. What are the anticipated	the WVHDF HOME Department.				
	outcomes of the consultation or areas for					
	improved coordination?					
28	Agency/Group/Organization	STOP ABUSIVE FAMILY ENVIRONMENTS				
	Agency/Group/Organization Type	Housing				
		Services - Housing				
	What section of the Plan was addressed	Housing Need Assessment				
	by Consultation?					
	Briefly describe how the	Continuous and ongoing consultation with HOME				
	Agency/Group/Organization was	Program participants strengthens the outreach of				
	consulted. What are the anticipated	the WVHDF HOME Department.				
	outcomes of the consultation or areas for					
	improved coordination?					
29	Agency/Group/Organization	PRIDE COMMUNITY SERVICES, INC.				
	Agency/Group/Organization Type	Housing				
		Services - Housing				
		Community Action Agency				
	What section of the Plan was addressed	Housing Need Assessment				
	by Consultation?	Anti-poverty Strategy				

		T
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Continuous and ongoing consultation with HOME Program participants strengthens the outreach of the WVHDF HOME Department.
30	Agency/Group/Organization	ARC OF HARRISON COUNTY
	Agency/Group/Organization Type	Housing Services - Housing Services-Persons with Disabilities
	What section of the Plan was addressed by Consultation?	Housing Need Assessment
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Continuous and ongoing consultation with HOME Program participants strengthens the outreach of the WVHDF HOME Department.
31	Agency/Group/Organization	Parkersburg Housing Authority
	Agency/Group/Organization Type	Housing PHA Services - Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Continuous and ongoing consultation with HOME Program participants strengthens the outreach of the WVHDF HOME Department.
32	Agency/Group/Organization	HUNTINGTON HOUSING AUTHORITY
	Agency/Group/Organization Type	Housing PHA Services - Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Continuous and ongoing consultation with HOME Program participants strengthens the outreach of the WVHDF HOME Department.			
33	Agency/Group/Organization	MINGO COUNTY HOUSING AUTHORITY			
	Agency/Group/Organization Type	Housing PHA Services - Housing Mortgage Loan Originator for the New HOME Program			
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs			
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Continuous and ongoing consultation with HOME Program participants strengthens the outreach of the WVHDF HOME Department.			
34	Agency/Group/Organization	YWCA Charleston			
	Agency/Group/Organization Type	Services - Housing Services-Children Services-Victims of Domestic Violence Service-Fair Housing Neighborhood Organization			
	What section of the Plan was addressed by Consultation?	Housing Need Assessment			
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This consultation focused on ways in which the WVDO and WVHDF could partner with the YWCA Charleston and related agencies to affirmatively further Fair Housing. This consultation was requested by the WVDO to explore an issue identified in the State's Analysis of Impediments to Fair Housing, "Unacceptable Levels of Sexual Harassment in Rental Housing." Discussion points included potential partner organizations and opportunities to increase awareness of this issue and subsequently develop action items to address it.			

		T			
35	Agency/Group/Organization	West Virginia Geological and Economic Survey			
	Agency/Group/Organization Type	Other government - State			
	What section of the Plan was addressed by Consultation?	Economic Development			
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Building upon the 2014 Broadband Strategic Plan in which each Regional Planning and Development Council facilitated the development of a regional broadband strategic plan, the State intends to dedicate 5 percent of its FY 2017 CDBG allocation to broadband development. The State will coordinate projects with the Broadband Enhancement Council and the West Virginia Geological and Economic Survey, Office of GIS Coordination.			
36	Agency/Group/Organization	West Virginia National Guard			
	Agency/Group/Organization Type	Other government - Federal Other government - State			
	What section of the Plan was addressed by Consultation?	Military			
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Building upon the 2014 Broadband Strategic Plan in which each Regional Planning and Development Council facilitated the development of a regional broadband strategic plan, the State intends to dedicate 5 percent of its FY 2017 CDBG allocation to broadband development. The State will coordinate projects with the Broadband Enhancement Council and the West Virginia Geological and Economic Survey, Office of GIS Coordination.			
37	Agency/Group/Organization	West Virginia Air National Guard			
	Agency/Group/Organization Type	Other government - Federal Other government - State			
	What section of the Plan was addressed by Consultation?	Military			

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Building upon the 2014 Broadband Strategic Plan in which each Regional Planning and Development Council facilitated the development of a regional broadband strategic plan, the State intends to dedicate 5 percent of its FY 2017 CDBG allocation to broadband development. The State will coordinate projects with the Broadband Enhancement Council and the West Virginia Geological and Economic Survey, Office of GIS Coordination.			
38	Agency/Group/Organization	Horne CPA's & Business Advisors			
	Agency/Group/Organization Type	Planning organization			
	What section of the Plan was addressed by Consultation?	Market Analysis Economic Development			
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Building upon the 2014 Broadband Strategic Plan in which each Regional Planning and Development Council facilitated the development of a regional broadband strategic plan, the State intends to dedicate 5 percent of its FY 2017 CDBG allocation to broadband development. The State will coordinate projects with the Broadband Enhancement Council and the West Virginia Geological and Economic Survey, Office of GIS Coordination.			
39	Agency/Group/Organization	West Virginia Broadband Enhancement Council			
	Agency/Group/Organization Type	Other government - State Regional organization Planning organization			
	What section of the Plan was addressed by Consultation?	Economic Development			

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Building upon the 2014 Broadband Strategic Plan in which each Regional Planning and Development Council facilitated the development of a regional broadband strategic plan, the State intends to dedicate 5 percent of its FY 2017 CDBG allocation to broadband development. The State will coordinate projects with the Broadband Enhancement Council and the West Virginia Geological and Economic Survey, Office of GIS Coordination.				
40	Agency/Group/Organization	WEST VIRGINIA HOUSING DEVELOPMENT FUND				
	Agency/Group/Organization Type	Housing Services - Housing				
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Housing Finance Agency				
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Coordination of the State Analysis of Impediments to Fair Housing and the Assessment of Fair Housing. Promotion of events related to Fair Housing.				
41	Agency/Group/Organization	WV Human Rights Commission				
	Agency/Group/Organization Type	Services - Housing Services - Victims				
	What section of the Plan was addressed by Consultation?	Civil Rights Advocate				
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Coordination of the State Analysis of Impediments to Fair Housing and the Assessment of Fair Housing. Discussion of partnerships for events and training.				
42	Agency/Group/Organization	West Virginia Attorney General's Office				
	Agency/Group/Organization Type	Services - Victims Other government - State				
	What section of the Plan was addressed by Consultation?	Civil Rights and Consumer Protection Agency				

Briefly describe how the	Coordination of the State Analysis of Impediments
Agency/Group/Organization was	to Fair Housing and the Assessment of Fair
consulted. What are the anticipated	Housing.
outcomes of the consultation or areas for	
improved coordination?	

#### Identify any Agency Types not consulted and provide rationale for not consulting

No agency types were specifically excluded and all comments and suggestions were considered.

#### Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan Lead Organization		How do the goals of your Strategic Plan overlap with the goals of each plan?				
Continuum of Care						
		Policy development and implementation to remove				
Interagency Council	WV Department of	barriers to housing for low income individuals and				
on Homelessness	Health and Human	families as well as enhancing opportunities for those				
10 Year Plan	Resources	experiencing housing crisis situations and reaching all				
		eligible participants including those with special needs				

Table 3 - Other local / regional / federal planning efforts

#### **Narrative**

The Huntington Coalition for the Homeless has a partnership with the local health department that informs them of complaints against any unit regarding lead. At this time, that is the only active partnership with state or local health or child welfare agencies that monitor a master list of housing units containing lead. However, subrecipients complete the required lead inspection to assure that families are not being placed in buildings/units with lead. Subrecipients, should they encounter a unit with lead, records such and removes said units from availability within their agency. The State will work with each CoC to coordinate a partnership moving forward that monitors such information.

In addition to the required assessment, record keeping and education, some subrecipients have additional procedures in place regarding lead identification and associated actions. Some subrecipients test students for EBLL when entering the Head Start Program and track within that program. Others work with clients who have reported lead poisoning and their healthcare providers and report incidents of lead poisoning to the WV Bureau of Public Health for tracking.

#### AP-12 Participation - 91.115, 91.300(c)

## 1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

The State of West Virginia 2017 Action Plan was developed with public input as per the Citizen Participation Plan. The 2017 draft plan was published on the WVDO website on March 26, 2017 and will be widely distributed via email and provided via paper copy as requested.

Three public hearings are scheduled to review the plan and provide opportunities for discussion. Hearings are rotated at various locations throughout the State on an annual basis. In addition, hearings have been located at a variety of venues to provide an array of input from individuals and/or agency representatives. Hearings have recently been held at colleges and universities, public housing locations, local governments, economic development authorizes, community centers and community action agencies.

The following public hearings are scheduled to review the FY 2017 Annual Action Plan:

Monday, April 10, 2017 3:00-5:00 p.m. WV Housing Development Fund 5710 MacCorkle Ave. S.E. Charleston, WV 25304, 304-391-8663

Thursday, April 20, 2017 2:00-3:30 p.m. North-Central WV Community Action 15968 Barbour County Highway Philippi, WV 304-457-3420

Monday, April 24, 2017 2:00-4:00 p.m. Mingo County Housing Authority 5026 Helena Avenue Delbarton, WV 304-475-4663

A 30-day public comment period is provided for review and consultation following the availability of the plan.

#### **Citizen Participation Outreach**

Sort Order	Mode of Outreach	Target of Outreach	Summary of	Summary of	Summary of comments	URL (If
			response/	comments received	not accepted	applicable)
			attendance		and reasons	
						•

Table 4 – Citizen Participation Outreach

To be completed following public meetings.

#### **Expected Resources**

#### **AP-15 Expected Resources – 91.320(c)(1,2)**

#### Introduction

#### **Anticipated Resources**

Program	Source	Uses of Funds	Ex	pected Amoun	t Available Yea	r 1	Expected	Narrative
-	of Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Reminder of ConPlan \$	Description
CDBG	public	Acquisition						The State will
	-	Admin and						continue to
	federal	Planning						invest in
		Economic						critical
		Development						infrastructure
		Housing						projects in
		Public						low- to
		Improvements						moderate-
		Public						income areas.
ı		Services						In addition,
								the State
								proposes to
								dedicate 5
İ								percent of its
								CDBG
								allocation to
								the
								development
								of broadband
			12,520,351	0	0	12,520,351	3,751,053	infrastructure.

Program	Source	Uses of Funds	Ex	Expected Amount Available Year 1			Expected	Narrative
	of Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Reminder of ConPlan \$	Description
HOME	public	Acquisition						
	-	Homebuyer						
	federal	assistance						
		Homeowner						
		rehab						
		Multifamily						
		rental new						
		construction						
		Multifamily						
		rental rehab						
		New						
		construction						
		for ownership						
		TBRA	3,588,720	1,800,000	0	5,388,720	10,785,816	
HOPWA	public	Permanent						Funds are
	-	housing in						used to
	federal	facilities						leverage
		Permanent						additional
		housing						resources for
		placement						housing
		Short term or						assistance
		transitional						and
		housing						supportive
		facilities						services.
		STRMU						
		Supportive						
		services						
		TBRA	351,515	0	0	351,515	1,054,545	

Program	Source	Uses of Funds	Ex	pected Amoun	t Available Year	r 1	Expected	Narrative
	of Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Reminder of ConPlan \$	Description
ESG	public	Conversion						Funds require
	-	and rehab for						100%
	federal	transitional						matching
		housing						contributions.
		Financial						Funds are
		Assistance						used leverage
		Overnight						additional
		shelter						resources for
		Rapid re-						homelessness
		housing						prevention,
		(rental						rapid re-
		assistance)						housing,
		Rental						emergency
		Assistance						shelter
		Services						operations
		Transitional						and case
		housing						management
			1,541,846	0	0	1,541,846	4,625,538	services.
Housing	public	Acquisition						
Trust	-	Admin and						
Fund	federal	Planning						
		Multifamily						
		rental new						
		construction						
		Multifamily						
		rental rehab						
		Other	3,000,000	0	0	3,000,000	9,000,000	

Table 5 - Expected Resources – Priority Table

## Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

The State of West Virginia will utilize multiple sources of state, federal, local, and private funds to address the needs identified in this Action Plan.

#### CDBG:

The CDBG Program does not require a match (with the exception of Planning Grants, which require a 10% cash match); however, credit is given for leveraged funds during the review process. Sources of leveraged funding frequently include:

- Infrastructure and Jobs Development Council (IJDC) Grants and Loans
- Drinking Water Revolving Loan Funds (DWTRF)
- Clean Water Revolving Loan Funds (CWSRF)
- West Virginia Water Development Authority
- Local Lending Institutions
- Local Funds
- Private Resources
- State Resources
- U.S. Department of Agriculture Rural Development
- Appalachian Regional Commission
- U.S. Economic Development Authority

#### HOME:

Any HOME Program match obligation incurred by the State during FY 2017 may be met through eligible State affordable housing activities, including, but not limited to, the following:

- Mortgage Revenue Bond Program
- LAMP Program
- Payment of HOME Originator fees from the general funds of the WVHDF
- Down payment/Closing Cost Assistance Program
- Eligible Flood Program activities
- Development Financing Program (eligible multi-family project financing)

The State may use additional sources of match to meet any match obligation if it determines that additional sources are necessary and eligible.

In addition, HOME Rental and HTF funds will be leveraged with Low-Income Housing Tax Credits. As a result developers will increase the supply of safe, rental housing for households at or below 40% AMI, 50% AMI, and 60% AMI.

#### ESG:

The ESG Program requires a dollar-for-dollar match in non-ESG funds from the State for their allocated amount. To meet this requirement, the State requires that applicants for State ESG funding provide a

dollar-for-dollar match for their program costs. The matching requirement can be met with either cash or non-cash contributions of in-kind or donated resources as guided by federal regulation.

#### HOPWA:

HOPWA subrecipients report on all sources of leveraging utilized to assist households in the HOPWA program. The leveraging information gives the state an idea of the community collaborations subrecipients are undertaking, whether or not subrecipients are able to reach their leveraging goals set out in their annual action plans, and whether they are utilizing a variety of available resources to serve HOPWA eligible households.

If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

To facilitate the development of adequate infrastructure systems, identified as a priority of the CDBG program, local governments may utilize publicly owned land for planned infrastructure improvements. These improvements benefit the community as a whole. Examples may include existing or acquired property that will serve as the location of public improvement facility, such as a water treatment facility or wastewater treatment facility. In certain circumstances, new utility lines may be constructed in existing rights of way or through an existing easement. Local governments may also acquire property as needed for the provision of adequate water and wastewater facilities and distribution systems. The WVDO reports such property acquisitions to HUD annually.

CDBG funds may be used to pay for the cost of identifying the property to be acquired, appraisals, the preparation of legal documents, and other costs associated with acquisition required to complete a CDBG project. Such expenses qualify under the area benefit category for infrastructure projects that serve a primarily residential area consisting of residents who are at least 51% low- and moderate-income persons.

#### Discussion

The WVHDF HOME Program anticipates the use of the HUD HOME award, estimated Program Income, and leveraged funds to successfully implement all aspects of the HOME Program.

The WVHDF HTF Program anticipated the use of the HTF award and leveraged funds to successfully implement all aspects of the HTF Program.

#### **Annual Goals and Objectives**

#### AP-20 Annual Goals and Objectives – 91.320(c)(3)&(e)

#### **Goals Summary Information**

Sort	Goal Name	Start	End	Category	Geographic	Needs	Funding	Goal Outcome
Order		Year	Year		Area	Addressed		Indicator
1	Development	2017	2018	Non-Housing		CDBG Priority	CDBG:	Public Facility
	of Public			Community		1	\$12,520,351	or
	Infrastructure			Development		(Infrastructure		Infrastructure
						Development)		Activities for
								Low/Moderate
								Income
								Housing
								Benefit: 1000
								Households
								Assisted

Sort	Goal Name	Start	End	Category	Geographic	Needs	Funding	Goal Outcome
Order 2	Local	<b>Year</b> 2015	<b>Year</b> 2016	Affordable	Area	Addressed	CDBG:	Indicator Rental units
2		2015	2016			CDBG Priority 2 (Facilities	\$600,000	constructed:
	Community			Housing		•		
	Development					and Services)	HOME:	53 Household
						HOME Priority	\$3,588,720	Housing Unit
						1 (New HOME	Housing	Rental units
						Program)	Trust Fund:	rehabilitated:
						HOME Priority	\$3,000,000	50 Household
						2 (HOME		Housing Unit
						Leverage Loan		Homeowner
						Program)		Housing
						HOME Priority		Added: 12
						4 (HOMErent		Household
						Program)		Housing Unit
						HOME Priority		Homeowner
						5 (CHDO		Housing
						Program)		Rehabilitated:
						HOME Priority		25 Household
						6 (CHDO Oper		Housing Unit
						Exp Grant		Direct
						Program)		Financial
						Housing Trust		Assistance to
						Fund (HTF)		Homebuyers:
								20 Households
								Assisted
								Other: 10
								Other
3	Job creation	2015	2016	Non-Housing		CDBG Priority		
	and retention			Community		3 (Job		
				Development		Creation)		
4	ESG Shelter	2015	2019	Affordable		ESG need 2	ESG:	Homeless
	Goal 2			Housing			\$616,738	Person
				Homeless				Overnight
				Non-				Shelter: 1700
				Homeless				Persons
				Special				Assisted
				•				
				Needs				Assisted

Sort	Goal Name	Start	End	Category	Geographic	Needs	Funding	Goal Outcome
Order		Year	Year		Area	Addressed		Indicator
5	ESG	2015	2019	Homeless		ESG Need 1	ESG:	Tenant-based
	ReHousing			Non-			\$925,108	rental
	and			Homeless				assistance /
	Prevention			Special				Rapid
	Goal 1			Needs				Rehousing:
								300
								Households
								Assisted
								Homelessness
								Prevention:
								100 Persons
								Assisted
6	Provide	2015	2019	Non-			HOPWA:	Homelessness
	Suitable			Homeless			\$351,515	Prevention:
	Living			Special				240 Persons
	Environment			Needs				Assisted
	HOPWA							HIV/AIDS
								Housing
								Operations: 7
								Household
								Housing Unit

Table 6 – Goals Summary

# **Goal Descriptions**

1	Goal Name	Development of Public Infrastructure
	<b>Goal Description</b>	
2	Goal Name	Local Community Development
	Goal Description	
3	Goal Name	Job creation and retention
	Goal Description	
4	Goal Name	ESG Shelter Goal 2
	Goal Description	
5	Goal Name	ESG ReHousing and Prevention Goal 1
	<b>Goal Description</b>	

6	Goal Name	Provide Suitable Living Environment HOPWA
	<b>Goal Description</b>	

Table 7 - Goal Descriptions

## AP-25 Allocation Priorities – 91.320(d)

#### Introduction

The table assigns a percentage for each State HUD Funded Program under each goal. These funds are expected to be made available to address the housing-related needs and non-housing community development needs described in the strategies, priority needs, and objectives section of the Consolidated Plan.

#### **Funding Allocation Priorities**

	Development of Public Infrastructure	Local Community Development	Job creation and retention	ESG Shelter Goal 2	ESG ReHousing and Prevention	Provide Suitable Living Environment	Total
	(%)	(%)	(%)	(%)	Goal 1 (%)	HOPWA (%)	(%)
CDBG	95	5	0	0	0	0	100
HOME	0	100	0	0	0	0	100
HOPWA	0	0	0	0	0	100	100
ESG	0	0	0	70	30	0	100
Housing							
Trust							
Fund	0	100	0	0	0	0	100

**Table 8 – Funding Allocation Priorities** 

#### **Reason for Allocation Priorities**

The allocation priorities are based upon needs identified through the citizen participation and consultation process. These funding levels are established to support the goals identified in the Consolidated Plan.

CDBG: The development of public infrastructure continues to be the priority need for the CDBG funding. Realizing that reliable infrastructure forms the foundation for other opportunities, the State will invest 95 percent of the CDBG funding to develop suitable living conditions and create an environment conducive to future community and economic development.

Recognizing the need to narrow the digital divide in low-income communities, West Virginia will provide resources to further the development of broadband infrastructure by dedicating 5 percent of its FY 2017

CDBG allocation to broadband development. The State recognizes that enabling the connectivity of its communities empowers local residents with resources, such as job training, education, and economic opportunity. Thus, the State will build upon the 2014 Broadband Strategic Plan, in which each Regional Planning and Development Council facilitated the development of a regional broadband strategic plan. To this end, the WVDO will coordinate projects with the Broadband Enhancement Council and the West Virginia Geological and Economic Survey, Office of GIS Coordination. The use of CDBG funding for this purpose will enable the State to:

- Assist planning, analysis, and assessment activities that further the strategic deployment of broadband across the State.
- Make investments that leverage other federal, state, and local funding in the deployment of broadband infrastructure.
- Provide funding for broadband pilot and demonstration projects that provide for the innovative deployment and installment of broadband facilities and infrastructure.

HOME: The \$3,588,720 HOME award allocated to the State and estimated \$1,800,000 of 2017 Program Income are allocated 100% to LCD, since they are used to expand the supply of affordable housing.

HTF: The 2017 \$3,000,000 will be allocated 100% to LCD, since HTF is used to expand the supply of affordable housing for ELI and VLI populations.

ESG: The WVDO allocates ESG funds annually through a competitive application process. Eligible applicants include local units of government and nonprofit organizations. Priority is given to those applicants not serving entitlement areas.

By allocating through a competitive process, subrecipients determine needs that are supported through community needs assessments in coordination with their CoC's. Most recipients identify rapid rehousing as a priority need in their service area. The WVDO places a focus on rapid rehousing and prevention programs as a critical piece in ending homelessness for those clients who receive the services. As research shows the effectiveness of these programs the WVDO has placed an allocation of 70% toward those types of programs while the remaining 30% is placed in the critical intervention of emergency shelters.

HOPWA: The WVDO allocates HOPWA funds annually through a competitive application process. Eligible applicants include local units of government and nonprofit organizations. Through this application process, the WVDO ensures that funds are allocated to applicants that: Clearly state the need for the services in their area and provide data to support the need (such as HMIS data on outcomes, numbers served in the past year within a similar program, wait list data, and unmet need). Provide housing assistance and appropriate support services to enable low-income individuals with HIV/AIDS to remain in their homes and to reduce their risks of homelessness. Improve access to health care and other supportive services for individuals with HIV/AIDS.

# How will the proposed distribution of funds will address the priority needs and specific objectives described in the Consolidated Plan?

CDBG: Because the annual demand for funding far exceeds the amount of funding available on an annual basis, it is not uncommon to receive the same infrastructure project applications for many consecutive years. Many infrastructure projects address serious health or environmental concerns in eligible areas. Each investment of CDBG funding improves this situation; however, many residents continue to struggle with inadequate and/or unsafe water and wastewater systems. This is a particular hardship in low- to moderate income areas in which residents do not have the available resources needed to adequately support infrastructure investment. Because the development of water and wastewater systems continues to be a critical need, most CDBG funding is used for this purpose.

The State proposes to support the development of broadband infrastructure through the dedication of 5 percent of its annual allocation. Broadband development is categorized as Community Development for planning purposes.

ESG and HOPWA: By using a highly competitive application process for all ESG and HOPWA funds the WVDO assures the funds are used to continue serving those most at need. The overall goal of the ESG program is to end homelessness. By streamlining resources in such a way to serve those hardest to serve, those chronically homeless individuals and families, and quickly stabilizing their housing, these goals can be met. Shelters are funded with the understanding that the maximum shelter stay for their residents be no more than 30 days. This is not used as a way to move clients back onto the streets but rather quickly rehouse them.

HOME: In order to increase the supply of affordable housing in the State, HOME employs several programs. New HOME and HOME Leverage Loan aid qualified homebuyers in the purchase of houses. HOME Rental and CHDO aids developers in the new construction and rehabilitation of residential rental units. CHDO Operating Expense Grant provides funds for certified CHDOs so that a portion of a CHDO's operating expenses can be reimbursed. Each commitment of HOME funds increases the supply of safe, decent, sanitary, and affordable housing in the State.

# AP-30 Methods of Distribution - 91.320(d)&(k)

#### Introduction

The methods of distribution identify the process each State HUD-funded program will follow to distribute funds. The CDBG funds development of communities within the State's strategy is based upon the consolidated plan, the identification of local priorities, and making investment that are consistent with the objectives of the program. The method of distribution is designed to permit flexibility in the utilization of other sources of funding and timing of investment decisions.

#### **Distribution Methods**

Table 9 - Distribution Methods by State Program

1	State Program Name:	CDBG
	Funding Sources:	CDBG

Describe the state program addressed by the Method of Distribution.

An activity may be funded in whole or in part with CDBG funds only if all of the following criteria are met:

- 1. Each activity must be eligible under Section 105 of the Act as summarized in 24 CFR 570: Title 24 Housing and Urban Development, Part 570 Community Development Block Grants.
- 2. Each activity must fulfill one of the three national objectives.
- 3. Each activity must meet environmental review and clearance procedures. A notice of the CDBG grant application period is provided, on an annual basis, to all units of local government and the State's 11 Regional Planning and Development Councils. All application guidelines and documents are posted to the WVDO website and provided upon request.

All units of local government in non-entitlement areas of the State may apply for CDBG funding. All applications determined to be eligible and to meet a national objective shall advance and be reviewed for funding. The purpose of the review is to screen applications for competitiveness in relation to the amount of funds available. To the extent applicable, criteria to be considered during the review will include:

- 1. The relationship to a national objective and number of low- and moderate-income persons served.
- 2. The relationship to CDBG program design objectives.
- 3. The public health, environmental, and economic development benefits of the project.
- 4. The degree to which the project will correct identified deficiencies or achieve compliance with required standards.
- 5. The cost effectiveness of the project.
- 6. The availability of other sources of funding for the project.
- 7. The degree to which the project achieves state, regional, and local planning goals,
- 8. The readiness of the project to proceed, if funded, and
- 9. Other CDBG considerations, such as existing open grants, other requests from the same area, applicant's capacity to administer and operate the project and grant, if approved, fair housing initiatives proposed, impact upon minority areas, and the geographical distribution of funds.

Describe all of the criteria that will be used to select applications and the relative importance of these criteria. In addition to the criteria stated in the Method of Distribution, upon the receipt of an application for CDBG funding, the following criteria will be emphasized during the review process:

- 1. Existing open grants that are not proceeding according to the timeframe established in the grant agreement.
- 2. Readiness of the project to proceed.
- 3. Commitment of all other funding sources.

For example, a project from a community that has no threshold restrictions, is fully funded, and has completed all design work necessary to proceed to construction will receive priority consideration for funding if the project meets all of the other review criteria.

# Coordination and Review by the Infrastructure and Jobs Development Council (IJDC) for Water, Wastewater, and Economic Development:

Upon receipt of an application, a technical evaluation and review will be conducted by the WVDO to include consultation with relevant local, regional, state, and federal agencies, including those of the Infrastructure and Jobs Development Council (IJDC).

The intent of this review is to assess and clarify statements of community development and housing needs and needs of low- and moderate-income persons; assess applicant's performance in meeting citizen participation requirements; determine project eligibility in accordance with Section 105 of the Act; determine relationship to one or more of the three national objectives in accordance with 24 CFR Part 570.483; and verify consistency of the application to the recommendation of the IJDC, if applicable.

Applications determined not to be eligible or not to fulfill a national objective shall be removed from funding consideration and the applicant so notified. No action shall be taken inconsistent with the recommendations of the IJDC.

Coordination with and Review by the West Virginia Broadband Enhancement Council (WVBEC) and the West Virginia Geological and Economic Survey, Office of GIS Coordination (WVDES-GIS) for Broadband:

Upon receipt of an application for a broadband infrastructure project, a technical evaluation and review will be conducted by the

WVDO to include consultation with relevant local, regional, state, and federal agencies, including those of the WVBEC and the WVDES-GIS.

The intent of this review is to assess and clarify statements of community development needs and needs of low- and moderate-income persons as well as low- and moderate-income areas; assess applicant's performance in meeting citizen participation requirements; determine project eligibility in accordance with Section 105 of the Act; determine relationship to one or more of the three national objectives in accordance with 24 CFR Part 570.483; and verify consistency of the application to the recommendation of the WVBEC and WVDES-GIS, if applicable.

Applications determined not to be eligible or not to fulfill a national objective shall be removed from funding consideration and the applicant so notified. No action shall be taken inconsistent with the recommendations of the WVBEC and WVDES-GIS.

If only summary criteria were described, how can potential applicants access application manuals or other state publications describing the application criteria? (CDBG only)

The current CDBG application and instruction forms are available on the WVDO website. The application and instruction forms provide a comprehensive review of program requirements, application procedures, criteria for eligibility, applicable federal and state regulations, and details regarding the CDBG program design. Recipients may also contact the office for a paper or electronic copy.

In addition, the WVDO provides a Policies and Procedures Manual. The purpose of the Policies and Procedures Manual is:

- To assist grant recipients in the administration of CDBG projects;
- To provide practical information concerning legal, financial and program requirements; and
- To establish a comprehensive approach to grant approval, documentation, implementation, project management, audit and closeout of CDBG projects.

The manual is intended as a guide, not as a substitute for a thorough knowledge of state and Federal laws and regulations referenced in this manual. Though not all inclusive, the manual covers the major areas of CDBG administration, provides required and suggested forms and instructions, and provides references for applicable laws and regulations. The manual was updated in 2015, and will be used in several different program years. As new federal or state requirements are implemented, the WVDO may issue supplemental policy notifications. In all cases, the current and applicable federal or state regulation will apply.

For project and activity eligibility and program updates, the current program year CDBG Program Description and Application Guidelines should be consulted. Revisions and/or additions to this manual will be updated and made available on the (WVDO) website at www.wvdo.org

Describe the process for awarding funds to state recipients and how the state will make its allocation available to units of general local government, and non-profit organizations, including community and faith-based organizations. (ESG only)	Not applicable here.
Identify the method of selecting project sponsors (including providing full access to grassroots faith-based and other community-based organizations). (HOPWA only)	Not applicable here.

Describe how resources will be allocated among funding categories.

Application categories, ceilings and deadlines are provided for each of the following eligible uses of CDBG funding:

- 1. Water and Wastewater Projects: Applications must be postmarked by June 30, 2017. No application for water or wastewater may be submitted without an IJDC determination letter. The WVDO may accept an application on a provisional basis, provided that the project is submitted to IJDC prior to May 10, 2017. The IJDC letter must be submitted to WVDO by July 31, 2017. Projects submitted to IJDC after May 10, 2017, will not be considered. The Director reserves the right to partially fund a project. Projects may be selected for a Design and Administration award of up to \$200,000, not to exceed 80 percent of total design costs.
- 2. Community Development Projects; such as Planning Projects and General Community Development: Applications must be postmarked by June 30, 2017. Planning Projects shall be limited to \$100,000, with a 10 percent local cash match. Joint planning projects shall be limited to \$120,000 regardless of the number of jurisdictions in the joint application, with a 10 percent local cash match. General Community Development Projects include eligible other than projects water, wastewater, iob creation/retention. This category may include land development or revolving loan fund proposals. The Director reserves the right to partially fund a project.
- 3. <u>Job Creation Projects:</u> Applications must be postmarked by October 30, 2017. Funds granted to Job Creation Projects are subject to the public benefit standards established by HUD. No more than \$35,000 per net new job may be awarded. For Development Projects (Water, Wastewater, Site Development), the limit per project is \$1,250,000.
- 4. <u>Broadband Infrastructure Projects:</u> Applications must be postmarked by October 30, 2017. The Director reserves the right to partially fund a project.

# Describe threshold factors and grant size limits.

Threshold Requirements--Performance Standards: The following jurisdictions may not apply for funds unless a waiver is obtained. (1) Jurisdictions having active grants from the FY 2015 or earlier program years that have not received an interim closeout. (2) Jurisdictions having active grants from the FY 2015 program year that have not initiated sufficient construction activity to bring the project to completion until activity is at least 75 percent complete. (3) Jurisdictions holding a FY 2017 "Letter of Intent" may not apply for funds for another project in the same category. For example, if the jurisdiction has a "Letter of Intent" for a water/wastewater project, they can still apply for a general community development, planning, and economic development project IF they meet the above threshold requirements. A waiver request may be submitted; however, significant progress must have been made on the project holding the "Letter of Intent." This will be an extremely difficult waiver to obtain.

<u>Threshold Requirements—Recapture Schedule:</u> In addition to the above standards that prohibit the application of CDBG funds for the FY 2017 program, be advised that letters will mailed in September 2017 indicating that projects funded in FY 2015 or earlier that have not entered into construction contracts by December 31, 2017, may have all funds recaptured as of January 15, 2018.

Grant size limits: Infrastructure: Water and Wastewater projects are capped at \$1,500,000; Economic Development-Job Creation projects are capped at \$1,250,000, General Community Development projects are capped at \$500,000; Planning Projects are capped at \$100,000 or \$120,000 for a Joint Planning Project, and Broadband Community Development projects are capped at \$500,000. In all categories, the Director reserves the right to partially fund a project.

The Director of the Community Development Division will consider requests for a waiver of the above thresholds if the applicant can show that the circumstances surrounding the failure to meet the performance standard were due to circumstances beyond the control of the applicant. If a waiver is granted, the applicant must commit to a strategy to resolve the problem, against which future performance will be measured. Failure to meet this performance standard and subsequent closeout of the project will prohibit future waivers from being considered — job creation or retention excepted. In any case, the Director may grant a waiver for a job

		creation or retention project if the problematic project was based upon job creation or retention, the director agrees that adequate efforts are being made and as a result of those efforts it is reasonable to assume that jobs will be created, a waiver may granted.
	What are the outcome measures expected as a result of the method of distribution?	The State shall amend its action plan if the method of distribution contained in the action plan submitted to HUD is to be changed. The State shall determine the necessary changes; prepare the proposed amendment; provide citizens and units of general local government with reasonable notice of, and an opportunity to comment on, the proposed amendment; consider comments received; make the action plan available to the public at the time it is submitted to HUD; and submit the amended action plan to HUD before the state may implement changes embodied in the amendment.
		The method of distribution will support the State's goals as outlined previously. The State expects to support local government efforts to provide affordable infrastructure systems to strengthen the foundations for economic growth and alleviate conditions that affect environmental quality, public health or welfare. This is estimated to benefit 3,000 households through improvement of existing systems. An estimated 1,000 households may benefit from new infrastructure services.
2	State Program Name:	ESG
	Funding Sources:	ESG
	Describe the state program addressed by the Method of Distribution.	The WVDO administers the ESG program in West Virginia as a grantee of HUD, and in compliance with the HEARTH Act and other federal requirements. To facilitate strategic, community-wide policies, direct services and coordination with other resources that may be available to individuals and families that are experiencing homelessness, the HEARTH Act mandates area-wide systems coordination including: Consultation with Continuums of Care; Coordination with other programs targeted to people experiencing homelessness; Systems and program coordination with mainstream resources (health, employment, education etc.); Centralized or coordinated assessment; Written standards for providing ESG assistance; and Participation in HMIS, or in the case of victim service providers, a comparable system. WVDO allocates ESG funds through a competitive application process.

Describe all of the criteria that will be used to select applications and the relative importance of these criteria. 1. All applications must be submitted before the deadline to be considered for review. Any application received after the deadline will not be reviewed. If all applicable sections of the application are not completed, the application will not be scored. All applications that meet the standards outlined in 1 and 2 above will be scored and evaluated by a review team comprised of WVDO staff. Each question in the narrative is worth 10 total points and will be scored by component. Each appendix is worth 5 points. Budget/Outcome forms are worth 50 points each. One point will be given to all applicants from non-entitlement areas in accordance with the WV consolidated plan. Points may be deducted for compliance issues for applicants who have had the grant in the previous years.

If only summary criteria were described, how can potential applicants access application manuals or other state publications describing the application criteria? (CDBG only)

Not applicable here

Describe the process for awarding funds to state recipients and how the state will make its allocation available to units of general local government, and non-profit organizations, including community and faith-based organizations. (ESG only)

The WVDO receives the ESG allocation directly through the US Department of Housing and Urban Development from annual awards. HUD will notify each ESG-eligible State, metropolitan city, urban county, and territory of the amount of its allocation. To receive ESG funds, a jurisdiction needs to submit its Consolidated Plan at least 45 days before the start of its program year.

The State prepares a competitive grant application that is distributed to all interested parties, CoC's and posted on the WVOEO/WVDO website. Training and technical assistance calls are held to guide potential applicants through the application process. At the end of the application period, all complete eligible applications are reviewed by a team of WVDO staff and a risk assessment is performed for each applicant. The risk assessment results are taken into consideration when determining funding decisions and applying possible additional conditions on an award.

Identify the method of selecting project sponsors (including providing full access to grassroots faith-based and other

community-based

only)

Not applicable here.

Describe how resources will be allocated among funding categories.

organizations). (HOPWA

The State has determined based upon local needs to allocate no more than 40 percent of ESG funds to operations and essential services related to shelter and street outreach. Of the funds that are awarded for rapid rehousing and prevention services, no more than 20% may go toward prevention services and no less than 80% to rapid rehousing services. No more than 30% of a subrecipient's budget may be dedicated to HMIS activities.

	Describe threshold factors and grant size limits.	The WVDO does not assign threshold factors for ESG. Grants are awarded based upon previous year's spending, a documented need supported by data, and the applicants ability to meet objectives prescribed in federal regulations and funding availability.
	What are the outcome measures expected as a result of the method of distribution?	The method of distribution ensures that subrecipients possess the financial and organizational capacity to address the needs of those experiencing homelessness and at risk of becoming homeless in their service areas. These needs will be addressed through providing quality emergency shelter, rapid rehousing and prevention services and street outreach to those currently experiences homelessness. The ultimate goal of ESG is to prevent homelessness and assist families and individuals experiencing homelessness to find housing as quickly as possible. ESG will aim to assist approximately 1200 individuals through ESG activities – rapid rehousing, prevention and emergency overnight shelter.
3	State Program Name:	HOME
	Funding Sources:	HOME
	Describe the state program addressed by the Method of Distribution.	The projected use of funds reflects the strategy of the State for the use of HOME funds in order to increase the supply of decent, safe, sanitary, and affordable housing. This strategy is based upon the consolidated plan, the identification of local priorities, and making commitments that are consistent with the objectives of the HOME Program. The method of distribution is designed so that the supply of decent, safe, sanitary, and affordable housing is increased providing funds that will enable families at or below 80% AMI to purchase houses; allow for the construction and rehabilitation of rental units; provide operating expense grants to CHDOs; and allow the State to administer the HOME Program for the entire State.

Describe all of the criteria that will be used to select applications and the relative importance of these criteria. New HOME and HOME Leverage Loan Programs: The criteria to be considered during the review will include: (1) the total family income; (2) front-end and back-end ratios; (3) mortgage and lending underwriting; and (4) the ability to sustain the home.

HOME Rental and CHDO Programs: The criteria to be considered during the review will include: Developer capacity, Fiscal soundness of developer(s), Continuous site control in the name of the ownership entity, Identification and commitment of other funding sources, Project feasibility, Examination of market conditions to ensure an adequate need, Number of assisted units, and Subsidy layering of federal funds.

CHDO Operating Expense Grant Funds: The criteria to be considered during the review will include: Need for Grant Program; Feasibility of the proposed HOME-assisted CHDO setaside project; Capacity to complete HOME CHDO project(s) in a timely manner; Experience and qualifications of paid employees; Timeliness and accuracy of past draw submissions; and Utilization rate of previous operating expense awards.

If only summary criteria were described, how can potential applicants access application manuals or other state publications describing the application criteria? (CDBG only)

Not applicable here

Describe the process for awarding funds to state recipients and how the state will make its allocation available to units of general local government, and non-profit organizations, including community and faith-based organizations. (ESG only)	Not applicable here
Identify the method of selecting project sponsors (including providing full access to grassroots faith-based and other	Not applicable here
community-based organizations). (HOPWA only)	
Describe how resources will be allocated among funding categories.	New HOME will provide mortgage financing. Approx. 1% (\$400,000) of award and approx. 63% (\$1,131,000) of program income will be allocated.
	HOME Leverage Loan provide resources as leverage. Approx. 3% (\$75,000) with no program income allocated.
	HOME Rental will provide funds for developers for the development of rental housing. Approx. 55% (\$1,974,250) of award and approx. 27% (\$489,000) of program income will be allocated.
	CHDO Rental will provide no less than 15% (approx. \$540,000) for CHDOs to develop rental housing.
	Administration will be used for the admin of HOME. Approx. 10% (\$358,872) of award and approx. 10% (\$180,000) of program income will be allocated.

Describe threshold factors and grant size limits.	New HOME Program: funding per house is limited to Existing Housing Price Limits and New Housing Price Limits for the State of West Virginia HOME Homeownership Value Limits.
	HOME Leverage Loan Program: funding per award is limited to \$14,999.
	<u>HOME Rental and CHDO Programs:</u> funding is limited to the HUD maximum per unit subsidy limit for all HOME-assisted units in the project.
	Administration: funding is limited to 10% of the annual HUD HOME allocation that the State receives.
What are the outcome	UPDATE FOR 2017
measures expected as a result of the method of	New HOME Program: as a result of the method of distribution, the outcome measure is 18 single family houses.
distribution?	HOME Leverage Loan Program: as a result of the method of distribution, the outcome measure is providing funds to leverage additional funds for the purchase 5 single family houses.
	HOME Rental Program: as a result of the method of distribution, the outcome measure is 42 rental units.
	<u>CHDO Program:</u> as a result of the method of distribution, the outcome measure is 8 rental units.
	<u>CHDO Operating Expense Grant Program:</u> as a result of the method of distribution, the outcome measure is anticipated to provide operating expense grants to 7 CHDOs.
	Administration: as a result of the method of distribution, the outcome measure is to provide the state with the funds necessary to operating the HOME Program.
State Program Name:	HOPWA
Funding Sources:	HOPWA

Describe the state program addressed by the Method of Distribution.  Describe all of the criteria that will be used to select applications and the relative importance of these criteria.	The WVDO manages the HOPWA program for the State of West Virginia. The WVDO ensures project sponsors will provide affordable housing and prevent homelessness among persons living with HIV/AIDS and their families. HOPWA funding provides housing assistance and related supportive services to develop community wide strategies and form partnerships with non-profit agencies across the state. HOPWA funds can be used for a wide range of housing and essential services costs.  1. All applications must be submitted before the deadline to be considered for review. Any application received after the deadline will not be reviewed.  2. If all applicable sections of the application are not completed, the application will not be scored.  3. All applications that meet the standards outlined above will be scored and evaluated by a review team comprised of WVDO staff.  4. Each question in the narrative is worth 10 total points and will be scored by component.  5. Each appendix is worth 5 points.  6. Budget/Outcome forms are worth 50 points each 7. Points may be deducted for compliance issues for applicants who have had the grant in the previous years.
If only summary criteria were described, how can potential applicants access application manuals or other state publications describing the application criteria? (CDBG only)	Not applicable here

Not applicable here Describe the process for awarding funds to state recipients and how the state will make its allocation available to units of general local government, and nonprofit organizations, including community and faith-based organizations. (ESG only) Identify the method of The WVDO will facilitate a request for proposals (applications) advertised through the CoC network and posted online for HIV/AIDS selecting project service providers. The RFP will gather information on the number of sponsors (including persons/households they plan to serve, housing plans, housing providing full access to services, organizational capacity, performance goals, supportive grassroots faith-based services, and their proposed budget. At the end of the application and other period, all complete eligible applications are reviewed by a team of community-based WVDO staff and a risk assessment is performed for each eligible organizations). (HOPWA applicant. The risk assessment results are taken into consideration when determining funding decisions and applying possible only) additional conditions on an award. **Describe how resources** WVDO remains committed to housing concerns for the targeted population of these funds. With this, housing is a critical component will be allocated among and at least 60 percent of all HOPWA funding is dedicated to housing funding categories. activities.

	Describe threshold factors and grant size limits.	The WVDO does not assign threshold factors for HOPWA. Grants are awarded based upon previous year's spending, a documented need supported by data, and applicants ability to meet objectives prescribed in federal regulations and funding availability.
	What are the outcome measures expected as a result of the method of distribution?	The method of distribution ensures that subrecipients possess the financial and organizational capacity to address the needs of those experiencing homelessness and at risk of becoming homeless in their service areas. These needs will be addressed through providing a suitable living environment for those living with HIV/AIDS. At least 80 percent of households assisted with HOPWA funding are to remain stably housed after a year. Continued operation of the community residences will stably house up to 7 households per year.
5	State Program Name:	Housing Trust Fund
	Funding Sources:	Housing Trust Fund
	Describe the state program addressed by the Method of Distribution.	The projected use of funds reflects the strategy of the State for the use of HTF funds in order to increase the supply of decent, safe, sanitary, and affordable housing for extremely low income and very low income populations and to provide operating cost funds for HTF projects. This strategy is based upon the consolidated plan, the identification of local priorities, and making commitments that are consistent with the objectives of the HTF Program. The method of distribution is designed so that (a) the supply of decent, safe, sanitary, and affordable housing is increased by providing funds that will allow for the construction, acquisition, and rehabilitation of rental units for extremely low income and very low income populations in the State; and (b) operating cost funds are available for HTF projects.

Describe all of the criteria that will be used to select applications and the relative importance of these criteria.	HTF Program: The criteria to be considered during the review will include: Applicant's ability to undertake eligible activities in a timely manner; The extent to which to project has Federal, State or local project-based rental assistance so rents are affordable to extremely low income and very low income populations in the State; Meeting the priority housing needs of the State; and Extent to which the application make use of non-federal funding sources.
If only summary criteria were described, how can potential applicants access application manuals or other state publications describing the application criteria? (CDBG only)	Not applicable here.
Describe the process for awarding funds to state recipients and how the state will make its allocation available to units of general local government, and non-profit organizations, including community and faith-based organizations. (ESG only)	Not applicable here.

Identify the method of selecting project sponsors (including providing full access to grassroots faith-based and other community-based organizations). (HOPWA only)	Not applicable here.
Describe how resources will be allocated among funding categories.	HTF Rental Program: will provide funds for nonprofit and for profit developers for the development (new construction, acquisition, and/or rehabilitation) of rental housing opportunities for extremely low income and very low income populations in the State. Up to 90% of the grant award (up to \$2,700,000) will be allocated to this funding category.  HTF Operating Cost Program: will provide funds to rental projects for operating costs. Up to one third of the grant award (up to \$200,000) will be allocated to this funding category.
	\$999,999) will be allocated to this funding category.  Administration: will be used by the West Virginia Housing Development Fund in the administration of the HTF Program for the State. 10% of the grant award (\$300,000) will be allocated to this funding category.
Describe threshold factors and grant size limits.	HTF Rental Program: funding per award is limited to \$2,700,000 and must comply with the HUD maximum per unit subsidy limit.  Operating Cost Program: funding per award is limited to \$999,999.  Administration: funding is limited to 10% of the annual HTF allocation that the State receives.

What are the outcome measures expected as a result of the method of distribution?

HTF Rental Program: as a result of the method of distribution, the outcome measure is 50 rental units.

<u>Operating Cost Program</u>: as a result of the method of distribution, the outcome measure in 10 rental units.

<u>Administration:</u> as a result of the method of distribution, the outcome measure is to provide the state with the funds necessary to operating the HTF Program.

#### **HOME** - Describe how resources will be allocated among funding categories

Regarding Substantial Amendment Number Two:

Community Housing Development Organizations (CHDO) Program: will provide CHDOs funds for the development of housing opportunities for qualified families (at or below 80% AMI). The HUD HOME waiver reduced the FY2015 and FY2016 allocations to 0% in order to expeditiously provide housing to displaced persons and repair damaged properties resulting from the storms. For FY2017-2019, this program will receive no less than 15% of the HOME award, and the CHDO Program will provide CHDOs funds for the development of housing opportunities for qualified families (at or below 80% AMI). It is estimated that eight qualified families in the State will be served from the CHDO Program when the program receives no less than 15% of the HOME award.

<u>SFOORP</u>: will provide below market rate loans for qualified families who live in a presidentially declared disaster area in order to repair properties damaged by a natural disaster. It is estimated that up to \$1,000,000 from FY2015-2017 awards will provide funds to repair damaged properties in counties that have been residentially declared disaster areas.

#### **HOME - Describe threshold factors and grant size limits**

Regarding Substantial Amendment Number Two:

<u>SFOORP</u>: Funding is limited to the reasonable and necessary costs associated with the repair of a unit located in a presidentially declared disaster area.

#### HOME - What are the outcome measures expected as a result of the method of distribution?

Regarding Substantial Amendment Number Two:

<u>CHDO Program</u>: as a result of the method of distribution, the outcome measure is 8 rental units in FYs that receive no less than 15% of the HOME award.

<u>SFOORP</u>: as a result of the method of distribution, the outcome measure is up to 25 units for FY2015-2017.

#### **HOME** - Describe how resources will be allocated among funding categories.

- 1. New HOME Program: will provide mortgage financing for qualified families to purchase a home.
- 2. HOME Leverage Loan Program: provide resources to qualified families in order to leverage HOME funds with another source, and thereby provide the entire financing required to purchase a house.
- 3. HOMErent Program: will provide funds for nonprofit and for profit developers for the development of rental housing opportunities for qualified families.
- 4. Community Housing Development Organizations (CHDO) Program: will provide CHDOs funds for the development of housing opportunities for qualified families (at or below 80% AMI). Substantial Amendment #2: HUD reduced the CHDO requirement to 0% for FY15-16 resulting from the historic June 2016 floods. CHDOs submitting an RFP that is processed and selected for a commitment of funds, will be funded from HOMErent.
- 5. CHDO Operating Expense Grant Funds: will provide grant funds for certified CHDOs so that a portion of a CHDO's operating expenses can be reimbursed. Substantial Amendment #2: CHDOs receiving a commitment of funds from FY15-16 may apply for OE grant funds.
- 6. Administration: will be used by the West Virginia Housing Development Fund in the administration of the HOME Program in the State.
- 7. SFOORP-Substantial Amendment #2: will provide funds for housing to displaced persons and repair damaged properties resulting from the June 2016 floods for presidentially declared counties: Braxton, Clay, Fayette, Gilmer, Greenbrier, Jackson, Kanawha, Lewis, Lincoln, Monroe, Nicholas, Pocahontas, Randolph, Roane, Summers, Upshur Wayne, and Webster. For homeowners impacted by the floods should review the Rebuild West Virginia Program Guide for more information:

http://www.wvhdf.com/sites/default/files/Rebuild%20WV%20Program%20Guide%20-%20September%202016z.pdf

Discussion

Additional administrative requirements for CDBG program are described below:

**Cost Overruns:** 

Requests for cost overruns may be submitted at any time during the year and considered without competition. Cost overruns cannot include an increase in the scope of the approved project unless it is clearly demonstrated that the new scope is required by regulatory agencies. In addition, cost overruns

cannot bring a project's total above the funding ceiling established for the project type.

The Director of the Community Development Division has the authority to approve cost overruns less than \$100,000. All others must obtain IJDC approval (for water and sewer projects only) and must be approved

by the Governor's Office.

**Cost Underruns:** 

The WVDO reserves the right to recapture all unexpended funds remaining upon project completion. If the total amount of the awarded project contract (or contracts) is less than the approved budget cost for construction, excess CDBG funds cannot be used to add items or activities or change the scope of the

project unless additives were used in the bid document.

All requests must have prior approval from the WVDO. Grant funds that remain available following a cost

underrun or bid underrun are subject to recapture and may be prorated with other funding agencies.

**Grant Anticipation Notes (GANS):** 

Due to the WVDO efforts to improve our expenditure rate, grantees that have a full split year commitment may borrow funds in anticipation of a future CDBG allocation. This will allow projects to move forward in a timely manner and not wait for the formal commitment of CDBG funds. The application forms have been altered to include a line item for all costs associated with the GANS. If project has potential to be considered for a GANS, a \$50,000 line item is recommended to ensure that all soft costs associated with

this interim financing program are covered.

**Minimize Displacement:** 

Section 104(d) of Title I of the Housing and Community Development Act of 1974 contains requirements for a residential anti-displacement and relocation assistance plan. Each State recipient must adopt, make public, and certify to the State that it is following a "residential anti-displacement and relocation

assistance plan."

The Federal Register at 24 CFR, Part 570.488, sets forth relocation, displacement, replacement housing,

Annual Action Plan

and applicable real property acquisition policies and requirements

### **Land Acquisition Requirements Prior to Bidding:**

The Grantee must obtain all land, rights-of-ways and easements necessary for carrying out the project prior to bidding the project. The provisions of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 are applicable to the purchase of real property and all permanent easements. Please see HUD Handbook 1378: Tenant Assistance Relocation and Real Property Acquisition for additional information. See Chapter 10: Property Acquisition for additional details.

#### **Waiver for Federal Disaster Provision:**

Upon a federal disaster declaration by the Federal Emergency Management Agency, the Governor may allocate up to 100 percent of any funds not obligated toward disaster relief and waive any requirement not required by law or regulation.

## AP-35 Projects – (Optional)

#### Introduction

**CDBG:** The State currently has three planned projects for 2017 that will carry over from 2016, depending upon satisfactory progress. Additional projects will be selected through a competitive review. Existing projects include:

- Town of Davis: This \$2.34 million project will replace the existing water system serving the town, which is antiquated and plagued by frequent line breaks.
- Town of Pax: This \$2.3 million project will provide 52 households in the Willis Branch area with public sewer service to alleviate contamination of the local watershed. The project will also upgrade the existing Town of Pax treatment facility.
- Upshur County Commission-Elkins Road Public Service District: This \$6.5 million project will make improvements to the Elkins Road Public Service District water distribution system and extend new water service to 82 households which currently rely on private water supplies and wells with poor quality water.

**HOME:** The HOME Program does not identify specific projects requiring HOME funds. However, the WVHDF issues RFPs for developers to request HOME funds to develop a project.

**HTF:** The HTF Program does not identify specific projects requiring HTF funds. However, the WVHDF issues RFPs for developers to request HTF to develop a project.

**ESG and HOPWA:** The ESG and HOPWA programs do not identify specific projects to be funded. Funding for ESG and HOPWA projects will not be determined until program-specific applications are received and evaluated, and the grant agreement has been executed. The WVDO uses an application process for nonprofit agencies for both ESG and HOPWA and funds those projects that best meet the needs of their CoC and communities.

#	<b>Project Name</b>

Table 10 - Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

Funding priorities are slightly modified within the CDBG program, with the addition of broadband infrastructure. However, the development of water and sewer infrastructure remains a high priority. While federal funding exists to address critical needs, West Virginia communities will continue

to struggle with inadequate water systems, creating more need than available funding. Each investment

of CDBG funding will improve these circumstances; however, many residents continue to struggle with

inadequate and/or unsafe water and wastewater systems.

Realizing that infrastructure development forms the basic foundation for other opportunities, the WVDO will continue to invest in viable projects to develop suitable living conditions and create an environment conducive to community and economic development in low- to moderate-income areas. Similarly, broadband development projects will be reviewed to ensure consistency with the State's Consolidated

Plan.

In addition to the challenges associated with infrastructure development, as described above, specific

obstacles to meeting underserved housing needs include:

West Virginia housing costs exceed household income

Significant quantity of substandard housing

• Absence of state resources for affordable housing

Increased federal priority on community integration for disabled persons has highlighted a

severe shortage in subsidized, affordable, and accessible housing

Serious market decrease in the demand for tax exempt bonds has limited leveraging

opportunities

Rural challenges to providing homeless services

**AP-38 Project Summary** 

**Project Summary Information** 

Table 11 - Project Summary

Annual Action Plan 2017

# **AP-40 Section 108 Loan Guarantee - 91.320(k)(1)(ii)**

Will the state help non-entitlement units of general local government to apply for Section 108 loan funds?

Yes

#### **Available Grant Amounts**

No commitment to guarantee shall be made if the total outstanding notes or obligations guaranteed under the Section 108 program exceed \$7,000,000. The amount any one project may receive shall be limited to not more than \$3,000,000 or less than \$100,000. It should be noted that Section 108 funds may not be used for administrative costs.

#### Acceptance process of applications

Project application documentation shall be evaluated for meeting basic HUD eligibility requirements. Projects must attract private investment and be financially feasible. No funds may be used for the refinancing of existing debt. The quality of the jobs to be created; the relationship of the project to State economic development initiatives or plans; and standard credit considerations that include the assessment of risk, the terms of the loan, and the availability of accepted collateral will be considered.

#### Review analysis will include, but will not be limited to:

- 1. Types of jobs to be created or retained, benefits provided, opportunity for longevity.
- 2. Historical and projected financial statements prepared in accordance with generally accepted accounting principles.
- 3. Personal financial statements of stockholders in the "for-profit" business being assisted.
- 4. Appraisals, environmental assessments, historical reviews, surveys, and feasibility studies.
- 5. Resumes of the management team of the "for-profit" being assisted.
- 6. Product description and analysis.
- 7. Market analysis of the project or service.
- 8. Loan commitments, option agreements, leases, and/or borrowing agreements, as appropriate.

Complete Section 108 applications will be accepted on a continuing basis. Applications determined to be

eligible and fulfilling all HUD requirements will be reviewed. The State reserves the right to request and require any additional information or impose additional requirements it determines necessary to make a responsible decision regarding the loan. After having evaluated the proposed application, the final decision as to whether to forward the application to HUD will be at the sole discretion of the West Virginia Economic Development Authority.

# AP-45 Community Revitalization Strategies – 91.320(k)(1)(ii)

Will the state allow units of general local government to carry out community revitalization strategies? Yes

#### State's Process and Criteria for approving local government revitalization strategies

<u>Community Development Program Priority:</u> The State will not refuse to award funds on the basis of the activity selected by a local unit of government. However, grant awards will emphasize the State's commitment toward the objectives stated within this plan.

The Community Development Division Director reserves the right to work with any eligible unit of local government on a new type of application based on community needs. This may be a pilot project in order to establish guidelines for a future type of application to be included in the program design. These projects must have a documented inability to compete under the categories listed below and assist the state's commitment toward objectives stated within this plan. The application ceiling will be \$500,000. The funds will be allocated based upon availability of funds at the time of application.

<u>Self-Help Water Projects:</u> The applications meet the above criteria. Applications will be solicited through the Regional Planning and Development Councils. Self Help Water applications will be accepted year-round, based upon the availability of funds. The Director reserves the right to establish the application deadline based on the specific needs of the project.

Local financial participation will lend value to the consideration of any proposal. A project may address a single need or address a substantial portion of the identified community development and housing needs. Activities serving different geographic areas must be qualified separately.

## AP-50 Geographic Distribution – 91.320(f)

# Description of the geographic areas of the state (including areas of low-income and minority concentration) where assistance will be directed

Funds for the programs described within this plan are not distributed based upon geographic factors. The competitive application process allows for the justification of needs to locally-driven projects that address priority needs. Therefore, the 2017 Action Plan aims to serve any geographic area of the State of West Virginia that expresses need.

Investing across a large and diverse area is challenging; however, WVDO and WVHDF continue to evaluate its methods of distribution to assure that funds for these critical programs (CDBG, ESG, HOME, HTF, HOPWA) meet the priority needs within West Virginia. Each program varies in its methods for fund distribution, but as a rule WVDO and WVHDF give priority to non-entitlement areas within the state. Each specific program is tailored to meet federal and program specific regulations and to best meet the needs specific to each target population.

As per AP-65, for the ESG Program, WVDO requires each subrecipient to prioritize funds based on those individuals with the greatest need and highest barriers to housing. The subrecipients must identify a process determining what qualifies as the highest need which many times involves the utilization of the scores derived from the coordinated assessment.

For CDBG funding, the WVDO works with the State Data Center to complete two assessments of data, in addition to the HUD Low Moderate Income Statistical Data (LMISD). The State's Distressed Index Analysis and a Per Capita Investment Analysis are also considered during the funding application process. The Distressed Index provides a variety of population data with corresponding scores and rankings.

The Distressed Index Analysis includes, but is not limited to: income, employment, poverty and housing data. Higher distressed rate equals higher rank and score. The Per Capita Investment Analysis provides a historical list of all CSBG investment by county including per capita investment with a corresponding rank. A lower per capita investment equals higher rank.

#### **Geographic Distribution**

Target Area	Percentage of Funds

**Table 12 - Geographic Distribution** 

#### Rationale for the priorities for allocating investments geographically

<u>CDBG</u>: Funding supports projects and activities in non-CDBG entitlement areas.

**HOME**: Funding supports projects and activities in the State.

HTF: Funding supports projects and activities in the State.

<u>ESG</u>: Funding is not allocated based on a geographic distribution method. Allocation is determined based on data supported identification of need. An extra point is given during the application process to all applicants that are proposing to serve non-entitlement areas.

<u>HOPWA</u>: Funding is not allocated based on a geographic distribution method. Allocation is determined based on data supported identification of need. An extra point is given during the application process to all applicants that are proposing to serve non-entitlement areas.

#### Discussion

No further discussion necessary.

# **Affordable Housing**

# AP-55 Affordable Housing - 24 CFR 91.320(g)

#### Introduction

The State will focus its HOME Program resources on three areas:

- 1. HOME ownership Opportunities (HO) with leverage loans and direct loans, and
- 2. Community Housing Development Organizations (CHDOs) At least fifteen percent (15 percent) of the State's allocation will be set aside for CHDO, and
- 3. HOME Rental with loans to promote the improvement and creation of rental housing opportunities for low- and very low-income families.

The State's HOME Program (Program) is operated as a direct program. The WVHDF, the State-designated HOME Program administrator, issues a permanent financing commitment for a project when all Program conditions are met, and the State retains full control of the quality of the loans. In most instances, HLLP and New HOME loans are closed in the name of the WVHDF as an instrumentality of the State. Nonprofit Housing Providers, approved lenders, or government entities will be responsible for the submission of compliance documents before closing. Closing agents will be responsible for any compliance documents to be prepared or delivered at, or immediately following, the loan closing. As directed by HUD, the CHDO set-aside is the only HOME Program set-aside, and at least fifteen (15) percent of the state's allocation will be set aside for CHDO projects.

The Fund will continue to offer leveraging opportunities during FY 2017. Leveraging will be offered to families with incomes at or below 80 percent area median income. The adoption of the leveraging plan will simultaneously include the implementation of procedures sufficient to ensure full compliance with all necessary regulations.

#### The State will focus its HTF Program resources on two areas:

- 1. HTF Program with loans to promote the new construction, acquisition, and/or rehabilitation of rental housing units for extremely low- and very low-income populations.
- 2. Operating Cost Program with loans to provide operating cost assistance to HTF units during the affordability period.

The West Virginia Housing Development Fund (WVHDF), on behalf of the State, will adjust funding levels between the program areas to recapture and reallocate funds between these program areas to reflect

market demands or needs arising from natural disasters as permitted under the regulations.

The State's HTF Program is operated as a direct program. The WVHDF, the State-designated HTF Program administrator, issues a permanent financing commitment for a project when all Program conditions are met, and the State retains full control of the quality of the loans.

One Year Goals for the Number of Households to be Supported	
Homeless	3
Non-Homeless	121
Special-Needs	4
Total	128

Table 13 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	0
The Production of New Units	53
Rehab of Existing Units	50
Acquisition of Existing Units	0
Total	103

Table 14 - One Year Goals for Affordable Housing by Support Type

#### Discussion

With the limited HOME and HTF resources awarded by HUD to the State of West Virginia, on its own, is not enough to significantly address the affordable housing needs in the State. The number of affordable housing units is dependent on the collaborative partnerships with other groups (nonprofits, community action agencies, continuum of cares, housing authorities, community development agencies, for profit developers) and investments to expand the supply of affordable housing in the State.

In addition, the WVHDF has participated with and established an ongoing effort with the Housing Policy Group to forward goals and efforts to facilitate affordable housing the State of West Virginia. This group is comprised of representatives of major housing advocates and stakeholders in the development, administration and management of affordable housing resources. The collaboration was designed to develop a comprehensive plan for affordable housing and responds to specific initiatives outlined therein. The WVHDF will continue to participate and work with the Housing Policy Group to facilitate efforts to accomplish goals consistent with the 2015-2019 Consolidated Plan and the housing framework created to achieve the same result.

The WVHDF maintains email list serves to communicate with housing partners. In addition, the WVHDF conducted conference calls to discuss the RFP application with prospective developers.

### **AP-60 Public Housing - 24 CFR 91.320(j)**

#### Introduction

Public housing authorities (PHAs) are an important component of the state affordable rental housing delivery system. The public housing authorities provide subsidized rental housing units and tenant based rental assistance (certificates/vouchers) for low and moderate income households throughout the state. However, since local housing authorities are established by units of local government subject to state enabling legislation, neither the State nor the WVHDF have direct oversight of the operations of local public housing authorities.

The WVHDF communicates with the public housing authorities located in the State regarding the New HOME program, which provides mortgage financing for qualified homebuyers (at or below 80% AMI).

In 2015 and 2016, the WVDO and the WVHDF worked with public housing authorities to conduct public meetings for the development of annual action plans. Public meetings have been conducted at public housing authority locations throughout the State to provide a greater level of consultation with public housing authority management, staff and residents. The public meetings were expanded to include discussion of overarching HUD regulations, such as Section 3 and Fair Housing, as well as specific programs offered by the housing authorities. These events assist in developing and demonstrating the partnership between the State and the public housing authorities.

#### Actions planned during the next year to address the needs to public housing

While the WVHDF does not have jurisdiction over public housing agencies, several public housing authorities and other housing and community development agencies that use federal funds are required to obtain a certification that their program plans are consistent with the Consolidated Plan for their jurisdiction. The State Consolidated Plan serves the majority of the state since only a few local jurisdictions develop Consolidated Plan documents.

#### **Planned Actions:**

- Serve as the lead agency for reviewing housing plans for consistency with the housing component of the State Consolidated Plan
- Applicants for federal funds submit their requests for a Certification of Consistency with the Consolidated Plan to the WVHDF prior to submitting their applications to the appropriate federal agency

# Actions to encourage public housing residents to become more involved in management and participate in homeownership

Most often, lack of understanding about the home buying process poses a barrier to affordable housing. A lack of knowledge regarding the options, requirements and variables inherent in the home buying process can place a potential home buyer at risk for entering into a purchase that does not truly fit their individual budget or circumstances. Positive educational efforts can provide potential home buyers with the base of knowledge they need to make informed decisions and place them in a home that they can afford.

As the largest public housing authority in the State, the Charleston-Kanawha Housing Authority (CKHA) models programs that support residential involvement and leadership. Of CKHA's 12 sites, approximately six maintain strong, active councils. CKHA management meets with these councils on a quarterly basis to discuss management practices and policies, resident concerns, complaints and activities. These resident councils act as the overall Resident Advisory Board (RAB) for CKHA. The CKHA is governed by a five-member board appointed by the Mayor of the City of Charleston, with two of those members recommended by the Kanawha County Commission. One of the five board members *must* be a resident of CKHA.

The CKHA offers a Family Self-Sufficiency (FSS) Program for residents of both public housing and Section 8. The objective of the FSS program is to help motivated families move toward self-sufficiency. In a similar initiative, CKHA's Housing Choice Voucher Homeownership Program is designed to promote and support homeownership by first time buyers through the use of HUD's Housing Choice Voucher program. Instead of using their voucher assistance to support a monthly rental payment, the homeownership program will permit qualified families to achieve the dream of homeownership and still only have to pay thirty percent (30%) of their monthly-adjusted income toward their mortgage, escrow and utilities.

The Homeownership program is made possible through various partnerships. Jubilee Housing of the Religious Coalition for Community Renewal (RCCR), offers pre-assistance homeownership counseling to interested families. To date, 29 families have attended counseling classes.

The CKHA has had 22 successful Section 8 Homeownership purchases and the program is a great testimony to the collaborative efforts of Federal, State, and local agencies as well as private and non-profit groups.

#### Planned Actions:

- Support the homebuyer education program through the payment of homebuyer education fees
  for loans funded through the New HOME Program. In the homeownership education class,
  instructors take participants through each step of the home buying process, from budgeting to
  loan closing
- PHAs also assist residents with a number of programs designed to help motivated families work

toward personal, financial and residential goals

- The partner agencies will continue to increase collaboration with the PHAs and plan to conduct public hearings at PHA sites
- The WVHDF partners with PHAs to finance opportunities for participating families

# If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

Local housing authorities are established by units of local government subject to state enabling legislation, neither the State nor the WVHDF have direct oversight of the operations of local public housing authorities.

In 2016, the Jackson County Housing Authority was listed as "Troubled" in the HUD Real Estate Assessment Center (REAC). During the past year, the Jackson County Public Housing Authority's leadership has actively pursuing improvement through numerous organizational and management improvements to enhance operations and occupancy rates. Subsequently, the Jackson County Housing Authority is now listed as a "Standard Performer" in recognition of these efforts.

The WVDO will continue to partner with public housing authorities through HUD Charleston's Community Service Roundtable. WVDO will continue to share information that may be of benefit to this public housing authority and others for the continuous improvement of performance.

#### Discussion

No additional discussion necessary.

# AP-65 Homeless and Other Special Needs Activities – 91.320(h) Introduction

The State will use HTF funds to fund projects that address the needs of the following populations: Extremely low income, Very low income, Family, Elderly, Homeless or at risk of homeless, Displaced, Persons with Disabilities, Veteran, and other populations for which an adequate market exists.

The State will continue working to reduce and end homelessness with all four continuum of cares and the West Virginia Interagency Council on Homelessness. The WVDO will continue to award funds to subrecipients at the local level to deliver housing and hon-housing homeless services to persons in need.

The Consolidated Planning process identified existing programs and services that assist the State of West Virginia's homeless and other special needs populations as well as gaps in the delivery system. The State has a network of homeless assistance providers including emergency and domestic violence shelters, street outreach workers and community advocates that work together to refer those experiencing homelessness to services that assist them to regain stable housing. The State works diligently to increase the number of providers offering Rapid Rehousing so as to allow shelter beds to be available on an emergency basis.

<u>One Year Action:</u> Encourage through the application process the emphasis of increasing affordable housing for special needs populations given these vulnerable populations can be difficult to reach. The WVDO will aim to fund at least 5 outreach components through the 2016 application process.

# Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

### Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The WVDO, through the administration of the ESG grant, requires all subrecipients to participate in the point-in-time count and actively participate in their CoC and coordinated assessment process. Through coordination with CoC's, subrecipients are in contact with Projects for Assistance in Transition from Homelessness (PATH) workers who primarily work to locate and engage unsheltered persons and families. As a result of these efforts, subrecipients regularly reach out to and assess the needs of those experiencing and at risk of homelessness. Funds are available each year for subrecipients to provide street outreach as a way to reach out to individuals and connect them to resources. During the 2015 funding cycle, a mental health provider that is very active in the community and local continuum of care was awarded a street outreach grant. Thus far, the subrecipient is reporting great success in the engagement of individuals in need of services. This is one of several subrecipients that received funding for some type

of street outreach services.

<u>One Year Action:</u> The WVDO recognizes that street outreach is a valuable tool to engage individuals experiencing homelessness into the continuum of services that can begin to assess their individual needs. The ESG Program plans to reach the 1200 individuals served goal by utilizing the activities described above by actively pursuing eligible participants through all allowable avenues.

#### Addressing the emergency shelter and transitional housing needs of homeless persons

Through the State of West Virginia's ESG Program, the State leverages multiple funding sources to meet the needs of individuals and families experiencing homelessness. The WVDO encourages the use of emergency shelters throughout the state as a critical piece of the crisis intervention. In 2016, WVOEO/WVDO awarded ESG funding to 22 subrecipients to meet the emergency shelter needs of residents. The WVDO encourages subrecipients to connect those experiencing homelessness with emergency shelter where they can be linked with mainstream and supportive services. These shelters should strive for a length of stay of 30 days or less.

<u>One Year Action:</u> The WVDO will continue to fund shelter operations next year and will make final determinations once applications are received. The State of West Virginia no longer funds transitional housing. While transitional housing programs still exist and serve a critical access point for those not able to be placed in permanent housing. The State has seen a significant number of transitional housing programs convert to permanent supportive housing and will continue to explore and encourage these changes as appropriate when needs are assessed on an yearly basis through the housing inventory assessment.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The State places an emphasis on rapid rehousing as an important tool to transition and/or quickly house individuals and families in need. The State's ESG program also encourages shelters to meet the goal so that no one is in shelter for more than 30 days. During the 2016 ESG competitive application round, the State required shelter applicants to either create a rapid rehousing component or to prove community partnership with an existing rapid rehousing program that would provide such services to those in the shelter.

The WVDO requires each subrecipient to prioritize funds based on those individuals with the greatest need and highest barriers to housing. The subrecipients must identify a process of determining what

qualifies as the highest need. Many subrecipients utilize the scores derived from the coordinated assessment to determine the highest need.

<u>One Year Action</u>: The WVDO will continue to emphasize the importance of rapid rehousing through the application process so that more sites will provide rapid rehousing services.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs

The WVDO is a member of the Governor appointed WV Interagency Council on Homelessness (WVICH). The council is charged to develop and implement a plan to prevent and end homelessness in the State of West Virginia. Further, the council is to serve as a statewide homelessness planning and policy development resource for the Governor and the State of West Virginia, which includes plan development that will ensure services and housing provided in an efficient, cost-effective, and productive manner. The council is also charged with developing recommendations to improve and increase access to resources and services, assist with cross-sector partnerships, develop strategies for implementation and oversight, and other similar duties. The WVICH committees address the following populations: chronic homelessness, Veterans, families, children and youth, aging and special populations. Many of the WVICH work group members represent the systems of care mentioned above i.e. healthcare, mental health. The WVDO allocates funding to subrecipients that identify goals to provide rapid rehousing and prevention services to the above populations.

<u>One Year Action</u>: Through the WVICH, a greater emphasis will be placed on committee work to create and revise polices as necessary to address key items.

#### Discussion

The WVICH continues to work to address key issues for those experiencing homelessness in our State. Specifically, a working committee was developed to work strictly on addressing all needs of special population during the entire continuum of care process.

In addition, the WVHDF has participated with and established an ongoing effort with the "Housing Policy Group" to forward goals and efforts to facilitate affordable housing in the State of West Virginia. This group is comprised of representatives of major housing advocates and stakeholders in the development, administration and management of affordable housing resources. The collaboration was designed to develop a comprehensive plan for affordable housing and responds to specific initiatives outlined therein. The WVHDF will continue to participate and work with the Housing Policy Group to facilitate efforts to accomplish goals consistent with the 2015-2019 Consolidated Plan and the housing framework created to achieve the same result.

The WVHDF has also established a Single Family Working Group and a CHDO Working Group to openly discuss methods of effectively addressing and meeting the needs of affordable housing for low-income families in various regions within the 44-rural county area the WVHDF serves.

### AP-70 HOPWA Goals - 91.320(k)(4)

One year goals for the number of households to be provided housing through the use of HOPWA	
for:	
Short-term rent, mortgage, and utility assistance to prevent homelessness of the individual or	
family	100
Tenant-based rental assistance	72
Units provided in permanent housing facilities developed, leased, or operated with HOPWA	
funds	3
Units provided in transitional short-term housing facilities developed, leased, or operated with	
HOPWA funds	0
Total	175

AP-75 Barriers to affordable housing – 91.320(i)

Introduction

The WVDO and WVHDF and its housing partners will continue efforts to lower the barriers to affordable housing identified in the strategic plan and below. In addition to taking actions to alleviate barriers to affordable housing, the State is also dedicated to ensuring that fair access to housing not only in affordable

units but throughout the entire housing market is addressed.

 Provide a range of educational and technical assistance opportunities for lenders, homebuyers and other housing organizations including comprehensive instruction on promotion of fair

housing and compliance to the Fair Housing Act and related Acts;

Identification of fair housing issues, including those specific to protected classes;

 Continued and expanded involvement with a coalition of homeless service providers on identification of training needs and community needs, as well as policy and strategy development

including work with federal, state and local organizations to increase capacity to address public

awareness of fair housing;

Continued usage of programs along with expanded utilization of outreach methods to access hard

to reach populations and combat particular barriers facing vulnerable populations

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the

return on residential investment

The State intends to take the following specific actions to remove negative effects of public issues that

serve as barriers to affordable housing:

**Barrier: Predatory Lending** 

Planned Actions: (a) Meet with lenders operating in the HOME program to raise awareness; (b) Continue

to place an emphasis on the topic in homebuyer education courses

**Barrier: Homeownership Education** 

Planned Actions: (a) Require borrowers utilizing the Program to also attend homebuyer education

**Barrier: Community Opposition** 

Planned Actions: (a) Review policies/procedures to identify issues that have the potential to create obstacles to the creation/placement of affordable housing; (b) Seek out opportunities to provide training

to raise awareness on the facts of affordable housing and to alleviate fears and the benefit it offers

**Barrier: Populations with Special Needs** 

Planned Actions: (a) Utilize the New HOME Loan Program which includes a special provision that finances the development of single-family housing for special needs populations built in accordance with Universal Design Standards that ensure accessibility; primarily targeting households at or below 80 percent AMI; (b) Address the lack of specific guidance or training which explains the circumstances under which the FHA and ADA may require housing providers to allow applicants and tenants to use service/assistance animals; (c) Enhance work with HOPWA providers and PHAs to develop policies/procedures that allow for those living with HIV/AIDS to receive vouchers through confidential channels

**Barrier: Down payment and Closing Costs** 

Planned Actions: (a) Utilize HLLP to qualified participants to borrow up to \$14,999 at 0% interest rate with a term of five years; reduced by 20%/year that the homebuyer occupies the housing as principal residence

**Barrier: Cost of Affordable Housing** 

Planned Actions: (a) Review study by WVU that centers on the costs of construction for affordable housing which could be a driver in future policy development; (b) Consult with the homebuilding industry, local governments, and affordable housing advocates in considering the potential impact of state statutes and state/local regulations on the affordability of housing; (c) Evaluate program change effectiveness issues to address affordable housing across the State and identification of additional gaps and actions to combat such gaps; coupled with promotion of supplemental loan programs to assist low-income homebuyers

**Barriers: Housing Quality** 

Planned Actions: (a) Require that all HOME assisted construction projects meet the provisions of the International Building Code (IBC); (b) Emphasize the attainment of public health/safety goals for new construction/maintenance in most cost effective manner

**Discussion** 

Additional Barriers to those listed in Strategic Plan:

Lack of functional policies that address the State's housing challenges

West Virginia Housing Policy Framework: Developed in 2013 by West Virginia Housing Policy Work Group. CommunityWorks in West Virginia convened a group of stakeholders in the planning process, under a grant from the Claude Worthington Benedum Foundation. The group established broad goals and policy direction related to housing policy to address the state's housing challenges. The framework includes five

major goals, with specific recommendations for each:

- Raise the importance of housing in state governance and promote accountability, effectiveness and consistency in housing policy administration
- Increase resources for housing development, preservation and rehabilitation
- Promote statewide planning, coordination and integration of housing with other state improvement efforts
- Increase the quality and quality of housing stock
- Ensure that West Virginia can meet the housing needs of its senior, special needs, and homeless populations

West Virginia Interagency Council on Homelessness: The Governor appointed WVICH, of which the WVDO is an active member, is comprised of subcommittees that develop goals, strategies and objectives to end homelessness. The subcommittee on housing has outlined the following strategies:

- Work with enforcement agencies to provide outreach and training about accessibility standards, as well as stricter penalties for violations of these standards.
- Begin dialogue with service and housing providers to identify policies that are overly restrictive.
- Examine alternative housing options, such as adult foster care, adult family care and other nonresidential options.
- Develop mechanisms to reduce conflicting and restrictive policies across agencies that serve persons experiencing homelessness and those at risk of homelessness.
- Establish preferences or extra points for competitive funding streams to encourage more developers to build accessible housing.

**Sexual harassment in rental housing:** One of the topics of a new rule from HUD to protect the most vulnerable women from predatory landlords.

<u>Planned Actions:</u> Landlord meetings will be attended to discuss the topic and inquire of reported instances. The State will produce educational information to provide tenants with resource information through nonprofit organizations that serve this vulnerable segment of the State's population.

#### **Discrimination within Housing Brokerage Services**

<u>Planned Action:</u> The West Virginia Association of Realtors and the West Virginia Real Estate Commission train real estate professionals in Fair Housing, Cultural Diversity and Ethics. The WVDO and WVDHF continue to stress the importance of Fair Housing in preparation for the AFH. The WVDO and WVHDF are working on plans to conduct a joint training session with the West Virginia Association of Realtors to the format of the Association's existing training for Diversity and Fair Housing as required for real estate professionals.

AP-85 Other Actions - 91.320(j)

Introduction

In addition to the actions described elsewhere in this plan the following other actions will be pursued.

Actions planned to address obstacles to meeting underserved needs

Despite efforts made by service providers, a significant amount of obstacles must be overcome in order to meet underserved needs. Planning and effective use of limited resources is critical to addressing needs. The State works to increase focus on compliance with federal regulations through monitoring and program evaluation in an effort to continue to identify obstacles and solutions, and create opportunities for future funding.

Obstacle: Lack of accessible and comprehensive housing statistics and data

Planned Actions:

 WVHDF's website offers a link to the 2014 Statewide Housing Needs Assessment, which offers a comprehensive overview of housing in West Virginia

 Provides a point in time study for which developers can quickly research current housing trends and statistics

Obstacle: Lack of means of communication/inquiries regarding programs for underserved applicants

**Planned Actions:** 

• WVHDF's website has multiple locations in which a user can click to request more information about the HOME program, HTF program, and other applicable programs.

Obstacle: Ability to target projects in locations of greatest need

Planned Actions:

Developers submitting a HOME or HTF application must submit a market analysis that thoroughly
examines neighborhood market conditions and realistically demonstrates need for the project for
which HOME and/or HTF funds are being requested.

Obstacle: Increased need for supportive services for no/low income individuals/households

Planned Actions:

Funding providers that connect participants to mainstream services, such as employment

**Annual Action Plan** 

85

services, job training programs, housing vouchers, financial literacy classes

Obstacle: Challenges of effective usage of land/property and zoning opportunities

#### Planned Actions:

See Discussion Section

#### Actions planned to foster and maintain affordable housing

The State of West Virginia will take the following actions during the 2017 program year to preserve affordable housing units that may be lost from the assisted housing inventory:

#### Planned Actions:

- Utilize and expand the Home Repair Component of the Low-Income Home Energy Assistance Program provided through the West Virginia Weatherization Assistance Program carried out by Community Action Agencies
- Utilize the United States Department of Agriculture (USDA) Rural Development Home Repair Program (Section 504 Home Repair Program) by both referring low income participants of other programs as well as potentially partnering existing programs with this program
- Review annually all CoC Housing Inventory Charts to examine current available housing inventory, take action as necessary to preserve current inventory
- Examine and utilize the 2014 WVHDF Statewide Housing Needs Assessment created to provide a comprehensive housing assessment that focuses on the current and anticipated housing need in each of the 55 counties of West Virginia
- HOME Rent Training to provide instruction emphasizing compliance requirements to employees
  of owners/developers of HOME projects during the affordability period, which aids in fostering
  and maintaining affordable housing
- WVHDF co-sponsors an annual West Virginia Housing Conference which allows housing agencies
  and individuals involved with housing throughout the state to learn and collaborate on a variety
  of housing topics including how to maintain (and add to) the current affordable housing inventory

#### Actions planned to reduce lead-based paint hazards

The State has varying processes in place from different programs to both assess whether lead-based paint hazards exist, and alleviating such hazards, if allowable by a particular program's regulations. At a minimum programs provide identification of hazards and participant education if such hazards cannot be

addressed by a State program.

#### <u>Planned Actions:</u>

- Conduct visual lead inspections (and physical testing) of any structure where appropriate per specific program guidelines
- Appropriate measures to remove the hazard during rehabilitation or reconstruction of homes when allowable and re-inspection of situation when required
- Ensure organizations are properly certified to identify, test, and alleviate lead based paint hazards as required by particular programs
- Provide program participant education regarding lead based paint hazards and information on how such hazards can be alleviated (if remedies are not allowable by a particular program)
- Ensure program staff and organizations abide by the West Virginia Lead Abatement Law and Rule and other Environmental Protection Agency (EPA) and Occupational Safety and Health Administration (OSHA) regulations as applicable

#### Actions planned to reduce the number of poverty-level families

Through the programs offered by the State, program subrecipients will work with participants to connect them to mainstream public and private benefits as well through referrals to other programs to build a variety of skills in order to reduce the number of individuals and families in poverty. Subrecipients are encouraged to work with other social service providers in the community, such as the Community Action Agencies which are the network of agencies dedicated to eliminating poverty.

#### Planned Actions:

- Provide participants with supportive services such as life skills training, job skills training, education etc.
- Provide connection to employment opportunities
- Provide opportunities to maximize income such as the Earned Income Tax Credit Program
- Coordination and cross-training/education with housing partners to build a foundation of knowledge at all participating organizations of available assistance and programs, as well as systems that focus on ending homelessness
- Increasing the supply of affordable housing through programs such as New HOME, HOME CHDO and HOME Rent Programs
- Increasing the supply of affordable housing through the HTF program.

#### Actions planned to develop institutional structure

The State has established an institutional structure to address the needs of poverty-level families and homeless persons. The State works with many different organizations, both public and private, to

continue to develop and maintain the institutional structure as follows: the community economic development activities of programs are carried out through contractual agreements with units of local government. The housing activities, both production and preservation activities, are accomplished through partnerships with units of local government, non-profits, housing developers, and specifically through partnerships with state certified Community Housing Development Organizations (CHDOs).

Homelessness, HIV/AIDS, and other special needs services result from WVDO and WVHDF's relationship with a network of non-profit service providers including shelters and units of local government across the state of West Virginia. The West Virginia Department of Health and Human Resources (WVDHHR) is the primary agency responsible for the delivery of financial services and other services to poverty-level families throughout the entire state who also plays an important role in the structure.

The following are gaps/weaknesses as identified in the strategic plan and associated actions planned:

Gap/Weakness: Providing targeted funding in areas of greatest need given limited providers and funding

#### **Planned Actions:**

- Create additional partnership and collaborations to be able to reach the areas of the state of greatest need
- Increase program educational opportunities from the State to encourage new providers

Gap/Weakness: Lack of PHA oversight by the State

#### **Planned Actions:**

- Increase partnership opportunities with these entities to complete local projects or activities
- Invite PHAs to join working committees of the WVICH and others as needed
- Share information about regulations, updates to programs, and new potential opportunities

## Actions planned to enhance coordination between public and private housing and social service agencies

The institutional structure developed fosters coordination between public and private housing and social services agencies, in collaboration with the State. Continuously improving this coordination remains a priority for the State.

#### <u>Planned Actions:</u>

Utilize planned conference opportunities to increase networking and communication among

- available housing providers, both public and private
- Utilize CoC participation in landlord association meetings to bridge the gap of available resources
- Enhance the community of housing and anti-poverty providers by communication, cross training/education and identification of potential partnership opportunities through the WVICH

#### Discussion

Developable land is one of West Virginia's most valuable resources in terms of net contributions to the State's economy and tax base. However, due to its mountainous topography, the State has limited amounts of developable land in certain regions. The planned reuse of abandoned residential property, coupled with the productive reuse of idled and underutilized commercial, industrial and mining properties, will maximize this valuable resource and foster the redevelopment of areas with existing public infrastructure. In addition, many communities continue to struggle with abandoned properties that decrease property value and deter the development of additional affordable housing. The WVDO supports these efforts, and participates wherever possible to enhance collaboration among the many individuals and groups involved.

While many planning and zoning issues are addressed in West Virginia Code, Chapter 8A: Land Use Planning, many areas of the State lack the expertise to fully implement each component of the land use planning law. To address this need, the West Virginia University College of Law, Land Use and Sustainable Development Law Clinic (LUSD Law Clinic) continues to provide legal services to local governments, landowners, and non-profit organizations to develop land conservation strategies and practices. The LUSD Law Clinic provides technical assistance to Local government officials, planners and other land use decision-makers to encourage sustainable development in appropriate areas of the community. For example, the LUSD Law Clinic works with several communities to draft comprehensive land use plans and ordinances, per the requirements of the West Virginia Code.

According to the Code, these comprehensive plans must be updated every 10 years. These comprehensive plans address the following issues: Land Use, Housing, Transportation, Infrastructure, Public Services, Recreation, Economic Development, Community Design, Preferred Development Areas, Renewal and/or Redevelopment, Financing, and Historic Preservation. In addition, comprehensive plans must be prepared prior to a subdivision or zoning ordinance. The West Virginia Land Stewardship Act, signed into law in 2013, created the West Virginia Land Stewardship Corporation (WVLSC); a collaboration among multiple sectors to provide West Virginia and its citizens a statewide, nonpartisan community and economic development non-profit corporation.

The State brings agencies together to address issues and will continue to evaluate past development and future collaboration and increase training activities. The West Virginia Property Rescue Initiative was created in 2015 to assist cities, counties, and other eligible borrowers in the deconstruction, demolition and acquisition of residential structures. The WVHDF will provide technical assistance and funding to counties and municipalities for the identification, purchase, removal and rehabilitation of dilapidated properties. The removal of unsafe structures will improve the health and safety communities throughout

the State, while preparing residential areas for future redevelopment.

The WVDO staff will participate in the Mountain State Land Use Academy during the FY 2017 program year, and will continue to be involved in supporting these important initiatives. Program managers will present a seminar on Zoning as it relates to Fair Housing during the May 2017 conference.

### **Program Specific Requirements**

### AP-90 Program Specific Requirements – 91.320(k)(1,2,3)

#### Introduction

**CDBG:** The State of West Virginia, consistent with the primary objective of CDBG funds plan the following actions:

- not less than 70 percent of the aggregate of the federal Title I assistance distributed under this
  program design statement shall be used for the support of activities that benefit persons of low
  and moderate income in the non-entitlement areas
- a minimum of 70 percent of CDBG funds will be used to benefit persons of low and moderate income over a consecutive three-year period.

Therefore, the 70 percent threshold will be maintained through the 2017 annual Action Plan, as well as the period covered by the Five-Year Consolidated Plan, which spans Fiscal Years 2015 through 2019.

#### Additional key points:

- Program Income that does not exceed \$25,000 in a single year is retained by the unit of local government; thus, not reported here
- The State has not undertaken a project under the Urgent Need category. This category could be utilized in circumstances which meet stringent regulations.
- The State CDBG program has not undertaken a Section 108 program and, therefore, reports no proceeds.
- All activities which are eligible for federal CDBG funding, under Section 105 of the Federal Housing
  and Community Development Act of 1974, as amended, are eligible for funding. The State's
  method of distribution is provided in section AP-30: Annual Action Plan-Method of
  Distribution. The State's priorities are provided in section SP-25: Strategic Plan-Priority Needs.

**HOME:** The State of West Virginia, consistent with the primary objectives of the HUD HOME award will

use estimated program income and leveraged funds to successfully implement the program.

#### Additional key points:

- Eligible individuals/families to purchase or rent a HOME unit earn up to and including 80% AMI. Eligible developers of projects that include HOME funds include for profit and nonprofit developers.
- The WVHDF will use the Request for Proposals (RFP) process to solicit application for the purpose of receiving applications for requests for HOME funds.
- A thorough review will be conducted upon receipt of each RFP and subsequently ranked according to the scoring criteria to determine funded projects.
- Eligible populations receive HOME information through: a. network of nonprofits throughout the State; and b. the WVHDF website.
- For profit and nonprofit developers receive HOME information through: a. the WVHDF website;
   b. information received through the WVHDF HOME emails; and c. a variety of meetings that a
   WVHDF HOME representative attends (i.e., public hearings, FAHE meetings, and the annual WV Housing Conference).
- The WVHDF has set-aside approximately \$400,000 in the New HOME portion of the HOME program for preference to persons with developmental disabilities.

### Community Development Block Grant Program (CDBG) Reference 24 CFR 91.320(k)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next

1. The total amount of program meetic that will have been received before the start of the next	
program year and that has not yet been reprogrammed	
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to	
address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not	
been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	0
Other CDBG Requirements	
1. The amount of urgent need activities	0

2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.

100.00%

### HOME Investment Partnership Program (HOME) Reference 24 CFR 91.320(k)(2)

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

Not applicable: no other forms of investment are being used beyond those identified in Section 92.205.

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

The WVHDF uses the following guidelines for resale or recapture when used for homebuyer activities:

<u>HOME Rental Program:</u> All financial assistance provided under the HOME Rental Loan program will be subject to recapture if the property is sold, transferred or no longer serves as a rental housing project prior to the expiration of the affordability period.

<u>CHDO Rental Program:</u> All financial assistance provided under the HOME CHDO Loan program will be subject to recapture if the property is sold, transferred or no longer serves as a rental housing project prior to the expiration of the affordability period.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

<u>HOME Rental:</u> Financial assistance is subject to recapture if the property is sold, transferred or no longer serves as a rental housing project prior to the expiration of the affordability period.

Affordability period follows 24 CFR 92.252 (e)(4): Rental Housing Activity and Affordability Period:

Rehab or acquisition of existing housing per unit amount of HOME funds:

- Under \$15,000 5 years
- \$15,000 to \$40,000 10 years
- Over \$40,000 or rehab involving refinancing 15 years
- New construction or acquisition of newly construction housing -20 years
- <u>CHDO Rental Program:</u> Financial assistance is subject to recapture if the property is sold, transferred or no longer serves as a rental housing project prior to the expiration of the affordability period. Affordability period follows 24 CFR 92.252 (e)(4): <u>Rental Housing Activity and Affordability Period:</u> Same as listed above for HOME Rental

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

There are no plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds.

### Emergency Solutions Grant (ESG) Reference 24 CFR 91.320(k)(3)

1. Include written standards for providing ESG assistance (may include as attachment)

All sites receiving ESG funding have been required by the WVDO to establish written standards for provision of emergency shelter, rapid rehousing and homelessness prevention. The State does not develop statewide written standards due to the complex needs and characteristics of the service areas where ESG assistance is provided. As part of application and monitoring process the WVDO conducts reviews of each project sponsor's written standards to ensure they are in compliance with all state and federal regulations. The monitor also ensures that those standards are being followed by reviewing client records and financial documentation.

2. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.

Three of the four CoC's use the VI SPDAT as the coordinated assessment. Meetings take place throughout the 3 CoC's to discuss prioritization lists and service delivery. The fourth CoC uses their own system as the coordinated assessment tool for the CoC. The CoC acts as a single point of entry for the geographic area.

3. Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).

Applications are sent electronically to all current subrecipients, shared with the Continuum of Care lead for each CoC to be shared with the membership. Application and supporting materials are made available on the WVOEO/WVDO website. Two technical assistance calls take place during the application period to provide clarification on the application process. At the end of the application period, all complete eligible applications are reviewed by a team of WVDO staff and a risk assessment is performed for each applicant. The risk assessment results are taken into consideration when determining funding decisions and applying possible additional conditions on an award.

4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions

regarding facilities and services funded under ESG.

According to guidance from HUD, (https://www.hudexchange.info/faqs/1111/to-whom-does-the-homeless-participation-requirement-at-24-cfr/) this requirement does NOT apply to a recipient that is a State, or to subrecipients. State recipients may require subrecipients to provide for the participation of homeless or formerly homeless person(s) on their board or policy making entity. (See 24 CFR § 576.405(b)). However, the WVDO does review subrecipients' process for consulting with homeless or formerly homeless individuals in regards to program and policy development. Applicants are required, as a part of the application process, to detail how they request feedback from participants and what impact that feedback has on programs and policies.

5. Describe performance standards for evaluating ESG.

During the application process, applicants define their performance goals and plans for achieving those goals throughout the program year. These applications are reviewed to ensure that the performance goals align with the goal of ESG and all applicable state and federal regulations. Subrecipients receive both desktop and onsite monitoring each year. These monitoring processes focus on the subrecipients' compliance with all state and federal regulations as well as the adherence to agency specific policies, practices and goals.

#### Discussion

The State of West Virginia is required to submit certification that it is affirmatively furthering fair housing to the U.S. Department of Housing and Urban Development (HUD). The certification has three elements and requires that the State of West Virginia: Complete an Analysis of Impediments to Fair Housing Choice (AI); Take actions to overcome the effects of any impediments identified through the analysis; and Maintain records reflecting the actions taken in response to the analysis.

The West Virginia Development Office (WVDO) and the West Virginia Housing Development Fund (WVHDF), are to report to HUD on planned actions to address these impediments at the beginning of each program year. At the conclusion of this program year, as part of the annual performance report for the Consolidated Plan, the State of West Virginia will report on its actions to affirmatively further fair housing.

The State of West Virginia had identified eight (8) original impediments to fair housing choice in its 1998 AI, and five (5) additional impediments in 2011 as directed by HUD as Special Matters of Requirement. The State submitted the 2014 AI Update as an adjunct document to the Consolidated Plan submission.

In May 2016, the State submitted its 2016 Update to the AI to provide historical information and propose actions to be taken during the upcoming year. Within the 2016 Update to the AI, the State provided the information necessary to remove five impediments from future reporting.

Following the May 2016 Update to the Analysis of Impediments (AI) in which five impediments were reviewed and presented for removal from further reporting, the State will focus its efforts and reporting on eight impediments. A new impediment was proposed in FY 2015: Unacceptable levels of sexual harassment in rental housing.

Due to character limits in the reporting template, the State will provide additional information related to any impediment upon request. The State's new AFH plan is due no later than September 2019. Steps are underway to address its importance and impact with key executives.